

Is Eighth District Manufacturing Endangered?

Thomas B. Mandelbaum

EMPLOYMENT in U.S. manufacturing industries has declined more than 9 percent since 1979, casting doubt about the stability of our industrial base. Other indicators of manufacturing activity, however, suggest a more favorable evaluation. Real output in manufacturing, for example, has increased 16.5 percent since 1979. This output growth, achieved with a shrinking labor input, reflects a gain in productivity per worker. Moreover, the proportion of the nation's real GNP originating in manufacturing has remained remarkably stable over the past 40 years.¹

Despite this stability at the national level, a major shift of the location of manufacturing activity among regions has occurred. While declining in the "Rust Belt," manufacturing activity has posted solid gains in the West and the "Sun Belt."² Between 1947 and 1985, the share of the nation's manufactured goods produced in the Middle Atlantic and East North Central census regions dropped from 60 to 40 percent.³ This decline was offset by an increase in the South and

West from 26 percent in 1947 to 46 percent in 1985 with little change in the share contributed by New England and the West North Central states.⁴

This article compares the performance of manufacturing in the Eighth Federal Reserve District with that in the nation. Its purpose is to determine whether regional shifts of manufacturing noted elsewhere have also occurred in the Eighth District, which is not entirely in either the Sun or Rust Belts.⁵

MANUFACTURING PERFORMANCE IN THE EIGHTH DISTRICT

In this article, employment data and three measures of manufacturing output are used to evaluate manufacturing performance in the District. These three output measures are manufacturing product (MP), gross value added (GVA), and value of shipments (VS). Each indicator is described in the shaded insert on page 00. An appendix outlines the methodology used to estimate the Eighth District's MP. Several indicators of manufacturing output were used to gauge the consistency of the analysis.

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¹For an analysis of the nation's manufacturing performance, see Tatom (1986a and 1986b). See Ott (1987) for a long-run perspective on structural changes of the U.S. economy.

²See Crandall (1986), for an analysis of regional shifts of U.S. manufacturing.

³This statement refers to the percentage of gross value added in manufacturing, published by the U.S. Bureau of the Census in *Census of Manufactures* and *Annual Survey of Manufactures*. Gross value added is described in the shaded box on the next page. The Middle Atlantic census region includes New Jersey, New York and Pennsylvania; the East North Central region includes Illinois, Indiana, Michigan, Ohio and Wisconsin.

⁴The New England region includes Connecticut, Massachusetts, Maine, New Hampshire, Rhode Island and Vermont; the West North Central region includes Iowa, Kansas, Minnesota, Missouri, Nebraska, North Dakota and South Dakota. Except for the states in the Middle Atlantic and East North Central regions the rest of the states make up the South and the West.

⁵The Eighth Federal Reserve District includes Arkansas and parts of Illinois, Indiana, Kentucky, Mississippi, Missouri and Tennessee. Due to data limitations, however, only data from Arkansas, Kentucky, Missouri and Tennessee are used in the analysis.

Measures of District Manufacturing Output

Three measures of District manufacturing output were used in this article. Due to data limitations, the sum of data for the four states that dominate the District's economy — Arkansas, Kentucky, Missouri and Tennessee — is used to represent the District.

Manufacturing Product (MP) for the nation is the same as "GNP originating in manufacturing" in the U.S. Commerce Department's national income and product accounts (NIPA). It is conceptually similar to the economic measure of value added. This measure is not consistently available on a state or regional basis and was estimated for the District by the author using earnings, employment, payroll and gross value added data. The technical appendix describes the methodology used in its construction.

The Value of Shipments (VS), published by the U.S. Bureau of the Census, is the received net selling value of products shipped from manufacturing establishments, f.o.b. plant after discounts and excluding freight charges and excise taxes. The measure includes intermediate manufactured products purchased as inputs, so that it tends to be inflated by double-counting of products made by one manufacturer and sold as inputs to another. In addition, the value of shipments reflects the

costs of business services of the manufacturer, such as maintenance and repair, engineering, consulting, research and advertising. These services are assigned to service-producing sectors rather than manufacturing in the NIPA measures of manufacturing output. Since some of the intermediate inputs and business services may be purchased from other areas, a region's value of shipments may reflect production which originated in other regions.

The value of shipments also differs from the NIPA manufacturing output measure in that VS excludes the output of establishments that perform the administrative and auxiliary functions of a manufacturing enterprise, such as manufacturing headquarters.

Gross Value Added (GVA), published by the U.S. Bureau of the Census, is the value of manufacturing shipments minus the value of materials, supplies, fuel and purchased electricity used in production. The gross-value-added measure avoids the duplication in the value of shipments data resulting from the use of products of some manufacturing establishments as materials by others. But unlike the NIPA output measure, the gross-value-added data includes the value of business services and excludes the output of administrative establishments.

All measures are adjusted for inflation (1982 prices) using the nation's implicit price deflator for manufacturing. Due to data limitations, the District analysis focuses on the 1972–85 period.

Manufacturing Growth: Eighth District vs. the United States

Employment Trends. Chart 1 shows that the District's total wage and salary employment, which equals about 7 percent of U.S. total employment, closely followed movements in national employment since the early 1970s. The similar growth of total employment in the region is not surprising; there is a close similarity between the industrial compositions of the regional and national work forces. The largest differences between the region's and nation's industrial structures are a slightly smaller proportion of the District economy accounted for by the services sector and a slightly larger share accounted for by manufac-

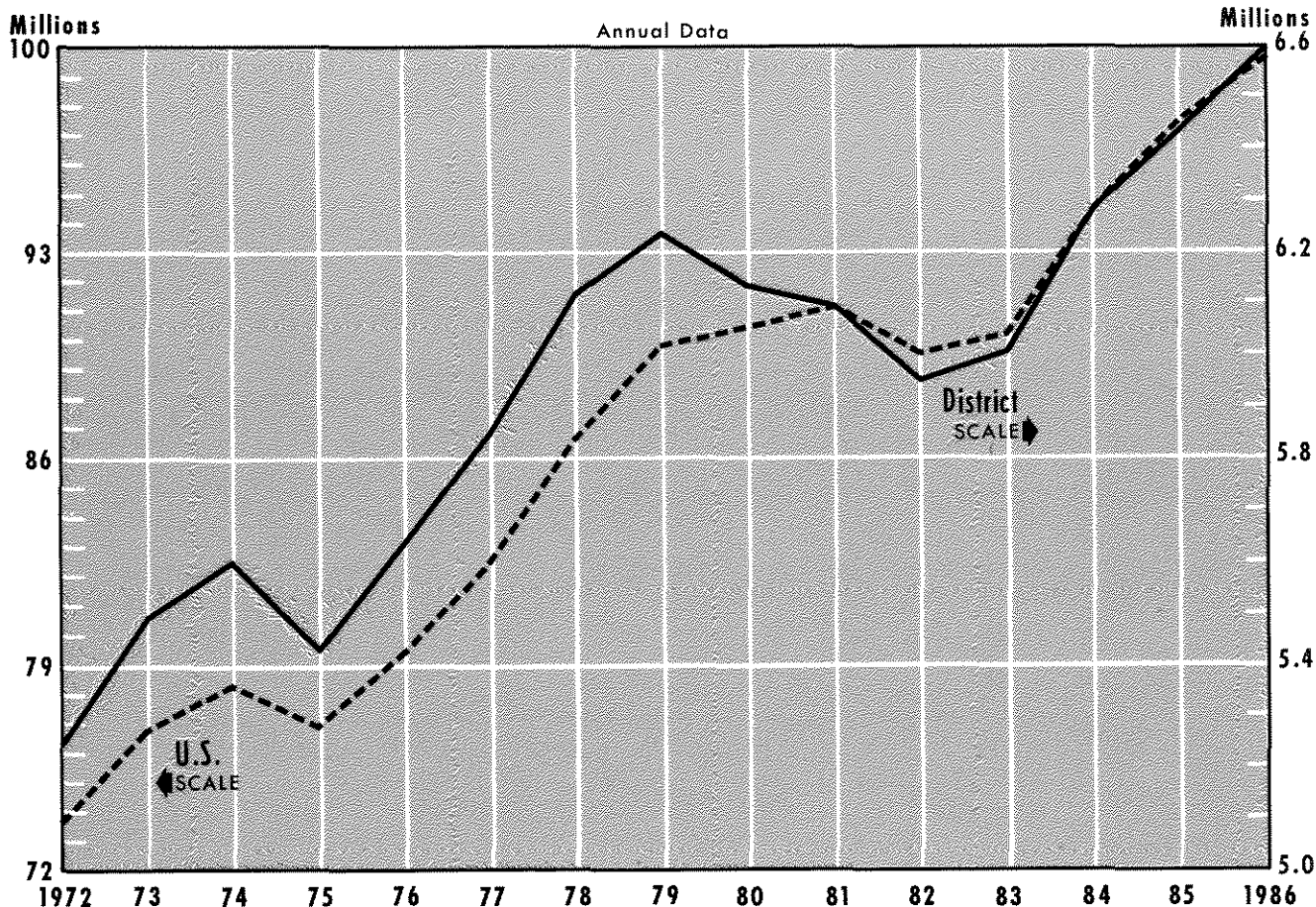
turing.⁶ In 1986, manufacturing employed 21.4 percent of the District's wage and salary workers and 19.1 percent of the nation's.

As chart 2 shows, District manufacturing employment has also followed national trends since 1972.⁷ The number of manufacturing workers peaked in 1979, then declined cyclically through 1982. In the current recovery period, manufacturing employment rebounded sharply in 1984 before resuming its decline in recent years. District manufacturing employment

⁶See Mandelbaum (1987) for a more complete discussion of the similarities of the region's and nation's employment compositions.

⁷A t-test of the average difference between District and U.S. annual growth rates of manufacturing employment, 1973–85, yields a t-statistic of -0.46 , indicating the difference is not statistically significant at the .05 level. The period begins in 1973 rather than 1972, because 1972 is the first observation and this observation is used in calculating the 1973 growth rate.

Chart 1
Total Employment



in 1986 was 1.41 million, almost 8 percent below its 1979 peak level and roughly equal to its 1972 level.

Output Growth. In contrast to employment, District manufacturing output, like that in the nation, has grown substantially. As chart 3 shows, both regional and national manufacturing output (MP) declined in recession years but increased sharply during business cycle upturns. The net result was a substantial output gain over the period.

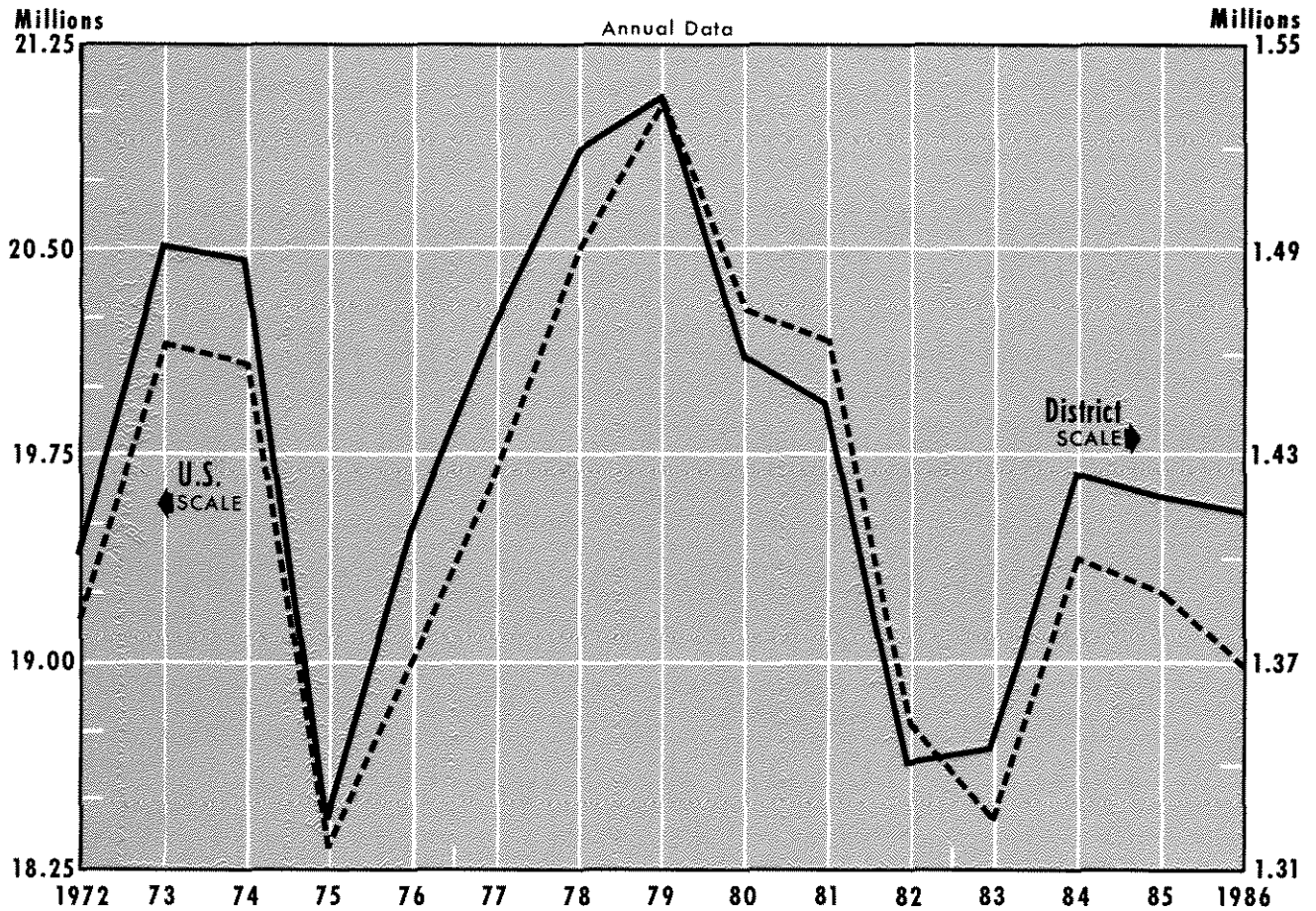
The chart also shows that the District's manufacturing output has closely followed national trends. The first line of table 1 shows the close similarity between regional and national growth in various measures of output. The District's 2.6 percent average annual growth MP during the 1973-85 period was statistically

indistinguishable from the nation's 2.9 percent pace. Regardless of the output measure used, there was little difference between annual growth rates of regional and national manufacturing output.⁸

The real value of manufacturing output in the District, as measured by MP, was \$50.6 billion (1982 prices) in 1985. This represents a 7.5 percent gain between 1979 and 1985, a period in which declining employment trends intensified concerns about the health of the manufacturing sector.

⁸T-tests of the average differences between District and U.S. annual growth rates, 1973-85, of MP, GVA and VS yield t-statistics of 0.54, -0.28 and -1.59, respectively. None of these is significantly different than zero, in the statistical sense, at the .05 significance level.

Chart 2
Manufacturing Employment



Individual Industry Growth

The similarity of manufacturing output growth in the District and the United States could mask substantial differences between the regional and national growth in individual industry groups. Similar growth of total manufacturing output could result if stronger growth of some regional subsectors offset slower-than-national growth in others.

Each of the industry groups of the Eighth District manufacturing sector, however, grew at near the national pace. Although the growth rates of output for most of the District industry groups differed somewhat from the national rates (see table 1), none of these differences is larger than would be expected due

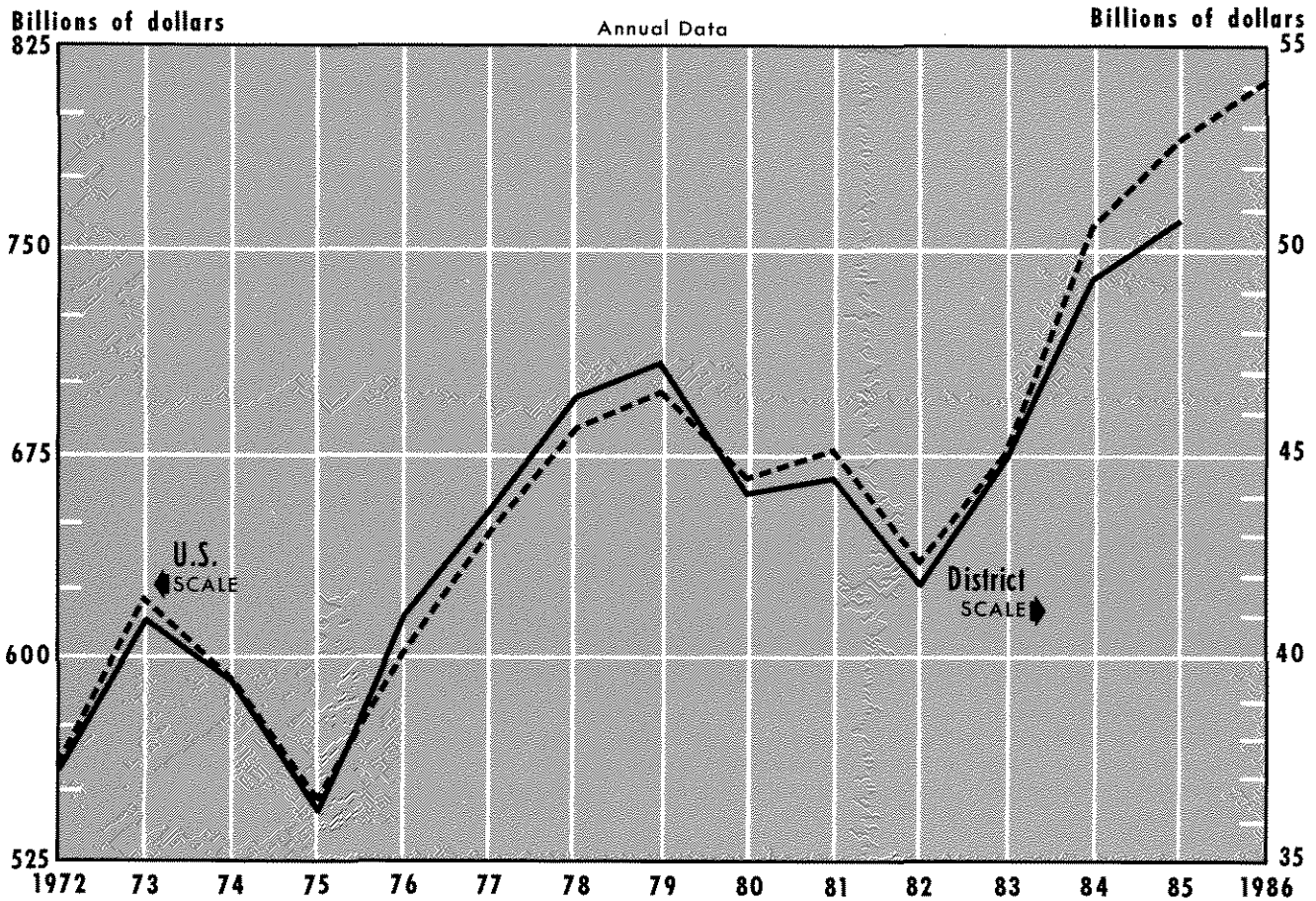
to the chance variation of the data.⁹ This result holds regardless of the output measure used.

Industrial Composition

Even with identical regional and national growth rates for each industry, overall manufacturing could differ considerably if the industrial compositions of

⁹T-tests of the average differences between District and U.S. annual growth rates for each output measure for each manufacturing industry group were conducted. None of these is statistically different from zero at the .05 level of significance.

Chart 3
Real Manufacturing Output



the regional and national manufacturing sectors varied substantially. For example, if regional manufacturing were concentrated in slow-growing industries (like primary metal production), then the District's overall manufacturing growth would tend to trail the national expansion.

The diversification of regional and national manufacturing, however, has been quite similar. Chart 4 compares the percent distribution of District and U.S. manufacturing output in 1985 (as indicated by MP) among all the major industry groups. Most are of similar relative size. The sector in which the District share varied the most from the national average in 1985 was nonelectrical machinery. This sector ac-

counted for 14.8 percent of District MP compared with 17.4 percent nationally, hardly a dramatic difference. Earlier data show that overall structural similarity between District and national manufacturing has existed at least since 1972.

Regional Productivity Gains

The increases in District manufacturing output since 1972 with little change in manufacturing employment imply an increase in labor productivity. In fact, labor productivity of District manufacturing (MP per manufacturing worker) increased at a 2.5 percent

Table 1

Average Annual Growth Rates of Real Manufacturing Output by Industry: 1973-85

	Manufacturing Product		Gross Value Added ¹		Value of Shipments ¹	
	District	U.S.	District	U.S.	District	U.S.
Total Manufacturing	2.6%	2.9%	5.3%	5.1%	6.6%	5.5%
Durable Goods						
Lumber and wood products	1.2	1.7	2.3	3.8	1.0	3.5
Furniture and fixtures	2.3	2.4	3.4	4.5	3.6	4.9
Primary metal industries	0.0	1.7	4.8	3.0	4.8	2.6
Fabricated metal products	3.5	1.7	4.7	3.6	4.6	3.9
Machinery, except electrical	8.6	7.0	13.3	10.8	14.5	11.8
Electronic equipment	3.9	6.6	5.6	8.3	7.5	8.1
Transportation equipment	2.7	2.8	9.3	7.9	15.5	9.5
Stone, clay and glass products	1.9	1.2	1.8	3.8	2.2	4.3
Instrument and related products	6.3	5.7	N.A.	7.5	N.A.	7.8
Miscellaneous industries	3.3	2.9	5.1	2.4	3.9	2.8
Nondurable Goods						
Food and kindred products	2.3	2.1	3.1	3.1	3.3	2.8
Textile mill products	1.1	2.0	1.8	3.4	2.6	3.6
Apparel	0.9	1.4	3.0	3.3	2.5	2.8
Paper and allied products	4.1	3.0	3.8	5.1	4.5	5.5
Printing and publishing	2.9	2.4	4.6	3.1	4.8	3.3
Chemicals and allied products	1.7	3.0	5.3	5.9	6.3	7.2
Petroleum and coal products	3.8	0.2	N.A.	2.3	N.A.	7.1
Tobacco manufacturers	-3.2	-1.5	N.A.	0.2	N.A.	-1.7
Rubber and miscellaneous	5.8	4.1	6.8	7.3	7.5	8.9
Leather and leather products	-1.1	-1.1	6.5	0.7	6.6	0.0

NOTE: N.A. indicates data not available.

¹Data for 1979-81 are not available, so growth rates for 1979, 1980, 1981 and 1982 are excluded from the average growth rates.

compounded annual rate between 1972 and 1985. Table 2 shows slightly faster growth when labor productivity is measured by GVA per worker and VS per worker.¹⁰

The growth of total manufacturing output and labor productivity in the region indicate that, rather than undergoing a dramatic decline or "deindustrializa-

tion," the District's manufacturing sector — like the nation's — is expanding and becoming more productive.

Operating Ratios

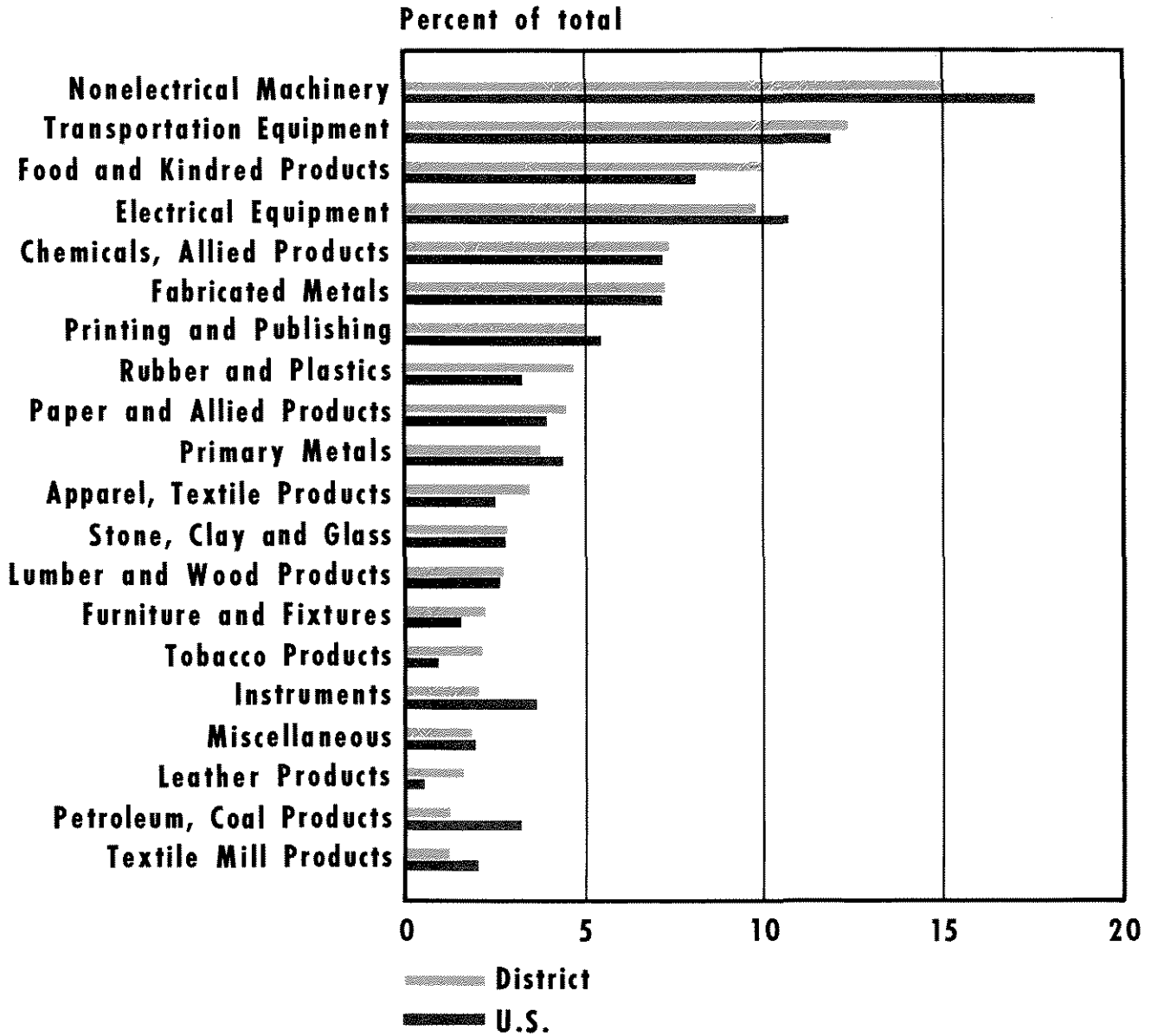
Labor productivity and unit labor costs of a region's manufacturing sector relative to the rest of the nation are related to the region's competitive position in national markets. A comparison of changes in the regional and national operating ratios reveals whether the District is keeping pace with improvements at the national level.

Table 2 compares the 1985 levels and the compounded annual growth rates of labor productivity

¹⁰Because no regional data for GVA and VS are available for 1979-81, it is impossible to compute average annual growth rates for those variables that are comparable to the average annual growth rates for MP. Therefore, compounded annual rates, which require only the initial and terminal years of the periods, are used to indicate average growth. In each productivity measure, the number of manufacturing workers are from the U.S. Bureau of the Census' *Annual Survey of Manufactures and Census of Manufactures*.

Chart 4

Composition of District and U.S. Manufacturing Output, 1985



and unit labor costs using each of the three measures of output. Unit labor costs are measured by payroll per unit of output." Total District payroll per dollar of MP,

measured in 1982 dollars, was \$0.49, almost identical to the \$0.50 national level. In addition to similar levels,

¹¹The payroll data is published by the U.S. Bureau of the Census in the *Census of Manufactures* and the *Annual Survey of Manufactures*.

It includes gross earnings paid to all employees, but excludes employer contributions for social insurance and payments to proprietors or partners of unincorporated establishments.

Table 2
Manufacturing Unit Labor Costs and Labor Productivity

	1985 Level		Compounded Annual Growth Rate 1972-85	
	Eighth District	U.S.	Eighth District	U.S.
Labor Productivity				
MP/worker	\$ 38,400	\$ 42,100	2.5%	2.8%
GVA/worker	50,800	52,600	3.0	3.0
VS/worker	124,300	119,900	3.8	3.5
Unit Labor Costs				
Payroll/MP	0.49	0.50	2.3	2.7
Payroll/GVA	0.37	0.40	2.7	2.9
Payroll/VS	0.15	0.18	3.4	3.4

NOTE: See text for variable definitions. Payroll and output data in constant 1982 dollars. Productivity figures are rounded to the nearest \$100.

table 2 shows that the decline in District and national unit labor costs between 1972 and 1985 was also similar; unit labor costs (payroll/MP) declined at a compounded annual rate of 2.3 percent in the District, and 2.7 percent rate in the nation. Similar results are found when unit labor costs are measured by payroll/GVA or payroll/VS.

Table 2 also shows the similarity of both the level and growth of labor productivity. Whether measured by MP/worker, GVA/worker, or VS/worker, the levels and compounded annual growth rates of District and U.S. labor productivity were quite similar.

The overall resemblance in the levels and growth of these operating ratios suggest that District manufacturing is maintaining its competitive position relative to the rest of the nation.¹² This, and the fact that the competitiveness of the nation's manufacturing sector has improved relative to its major foreign competitors, suggests that District manufacturers are maintaining their competitive position in international markets as well as in domestic ones.¹³

¹²In addition to similar composition and operating ratios, District manufacturing also resembled U.S. manufacturing in the relative importance of export industries, a factor that could influence manufacturing growth. The U.S. Census Bureau's *Annual Survey of Manufactures (Origin of Exports of Manufactured Products, 1987)* reported that, in 1984, exports accounted for 5.8 percent of District manufacturing's shipments, compared with 6.7 percent nationally.

¹³See Tatom (1986a), pp. 14-15.

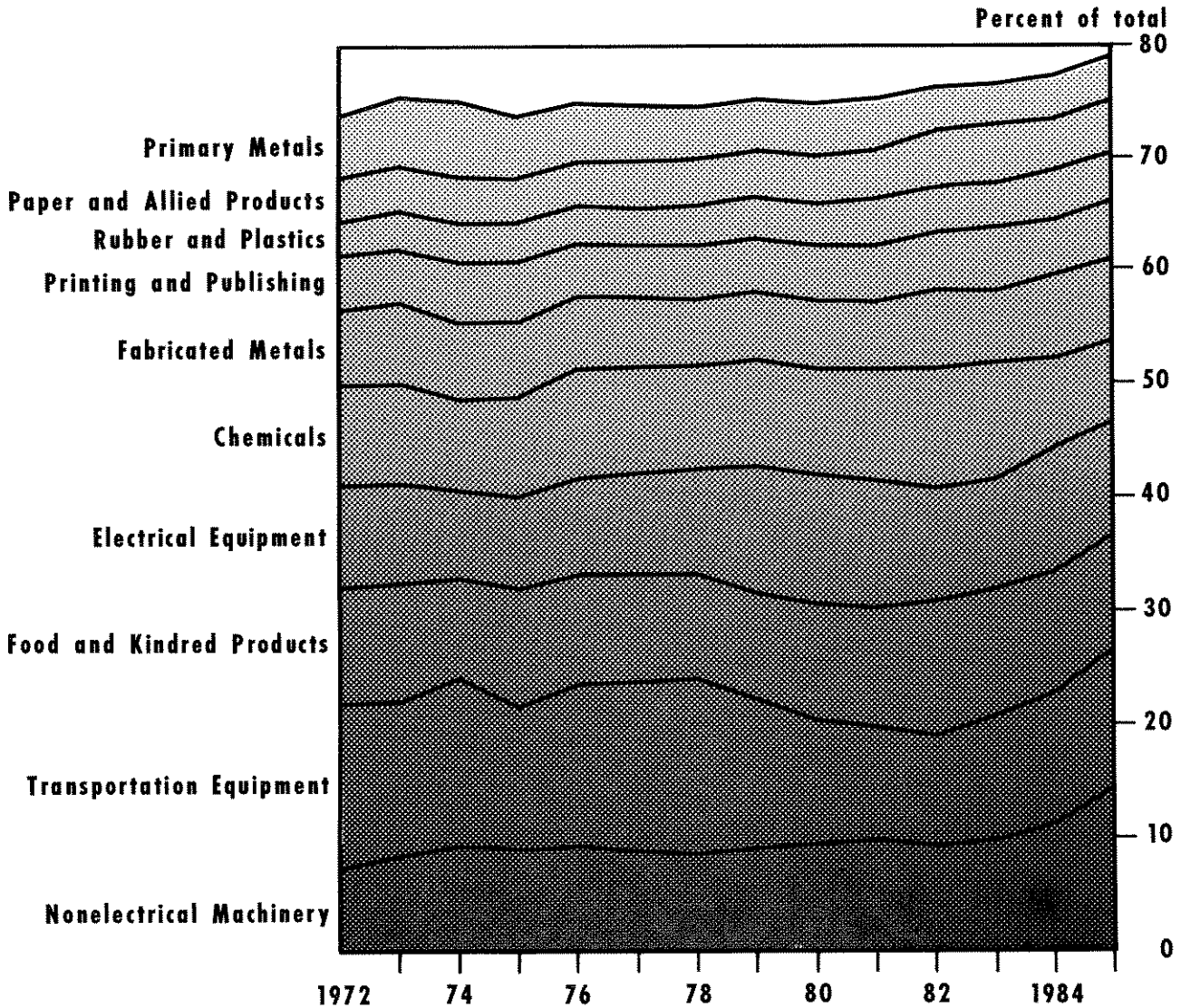
Uneven Growth and Structural Change

The declining growth of some mature industries, especially metal production, is sometimes cited as an example of the decline of manufacturing. As table 1 shows, however, the growth of primary metal production is not typical of manufacturing as a whole. While the District's total MP expanded at a 2.6 percent pace in the 1973-85 period, the average annual growth rate of regional primary metals output was zero. Nationally, total MP grew at a 2.9 percent rate while primary metals output fell at a 1.7 percent rate. Because the sector produced less than 10 percent of regional or national MP between 1973 and 1985, however, its sluggish performance was offset by the more rapid growth in other manufacturing industry groups. For example, MP of the nonelectrical machinery and electronic equipment sectors grew at 8.6 and 3.9 percent rates in the District and at 7 and 6.6 percent rates nationally.

These examples and the data in table 1 point out the uneven growth among manufacturing's industry groups. Despite this diversity among the industries' growth rates, the uneven growth led to only minor changes in the industrial composition of manufacturing between 1972 and 1985. Chart 5 shows the proportion of total District MP contributed by each of the 10 largest industry groups. Although there were some changes in the components of manufacturing — for example, the rapid growth of electronic equipment output caused that industry's share to increase, while

Chart 5

Composition of District Manufacturing Product, 1972-85



the sluggish expansion of primary metals output caused its share to shrink — overall, the composition of District manufacturing throughout this period remained relatively constant.

SUMMARY

In both the nation and the Eighth District, employment growth in the manufacturing sector has not kept

pace with the rest of the economy's employment growth, leading some observers to view manufacturing as an ailing industry. Output trends, however, provide a different picture of manufacturing performance. Nationally, real manufacturing output has grown as fast as the other sectors of the economy. Labor productivity in manufacturing has grown faster than in the rest of the economy, allowing manufacturing to produce a constant proportion of national output with a declining proportion of its labor force.

Not all regions shared in the nation's manufacturing stability. Rapid growth in the South and West offset declines in northern industrial areas. In the Eighth District, however, the growth of manufacturing employment and output were quite similar to the national expansion in the 1972-85 period. This parallel growth was made possible by similarities in composition, labor productivity and unit labor costs.

Although some individual manufacturing industries contracted sharply since the early 1970s in terms of real output, others grew briskly as the composition of manufacturing evolved in response to consumer demands and comparative advantage. The overall trends point to the stability and increased productivity of the Eighth District and U.S. manufacturing sectors.

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Appendix

Computing District Manufacturing Product

Manufacturing product (MP) data computed by the U.S. Commerce Department measures that portion of the nation's real GNP originating in manufacturing. No corresponding measure is available at the state or regional level. While the value of shipments and gross value added are related measures, the shaded insert explains how they differ from MP.

To compute a measure of District manufacturing output corresponding to national MP, the methodology developed by Kendrick and Jaycox (1965) and modified by Niemi (1983) and Weber (1979) was followed. District MP is an estimate of the sum of manufacturing output in the four states that dominate the District economy — Arkansas, Kentucky, Missouri and Tennessee. MP was derived by estimating output for each of the District's 20 manufacturing industry groups and summing over all industry groups.

District MP was computed in two steps. First, preliminary estimates were calculated assuming that the ratio of output to earnings in each manufacturing industry was identical in the District and the United States. In the second step, the preliminary estimates were adjusted to correct for productivity differences between the District and the United States.

More specifically, the first step in estimating District MP is to multiply the ratio of national output to national earnings in each of the industry groups by District earnings in that industry. That is, the preliminary estimate of District output originating in industry group i , year t is:

$$(1) \text{PMP}_{itD} = (\text{MP}_{iUS}/E_{iUS})E_{itD}$$

where MP is real GNP originating in the nation's manufacturing industry group i , year t , E represents earnings, and the US and D subscripts symbolize the U.S. and the Eighth District, respectively. Earnings and U.S. MP data are published by the U.S. Commerce Department. Earnings include wages and salaries, other labor income and proprietary income.

The preliminary estimates resulting from equation 1 will be accurate to the extent that the ratio of MP to E in each industry group is similar in the District and the nation. This assumption has been interpreted as one of similar productivity at the regional and national levels. In the second step of computing District MP, the preliminary estimates for each industry group were adjusted by a measure of that industry's productivity in the District relative to the nation. This procedure was developed by Niemi (1983). The measure of relative productivity is the ratio of gross value added per dollar of payroll for the District to gross value added per dollar of payroll in the nation, or

$$(2) (\text{GVA}_{itD}/P_{itD})/(\text{GVA}_{iUS}/P_{iUS}),$$

where GVA and P are gross value added and payroll data published by the U.S. Bureau of the Census' *Annual Survey of Manufactures* and the *Census of Manufactures*. For each industry group, the relative productivity measure was multiplied by the preliminary estimates (PMP_{itD}) to compute the final estimates. Total manufacturing output is the sum of the final estimates for all industry groups.