Increasing Returns, Learning, and Beneficial Tax Competition*

Seppo Honkapohja, University of Cambridge
Arja Turunen-Red, University of New Orleans

July 2006 (Revised for JPET)

Abstract

We analyze the welfare impact of entrepreneur mobility in a two-country overlapping generations model. Increasing returns in production yield multiple equilibria that are stable under adaptive learning. Governments compete for the mobile resource by setting income taxes. We show that large welfare gains can arise from noncooperative taxation. If expectational barriers prevent the realization of high output equilibria, tax competition can sufficiently perturb expectations so that high steady states become attainable. Once in a high production regime, governments may institute cooperative tax increases or reductions so as to bring the economy to the global joint optimum without disturbing the regime.

Key words: competition for mobile factors, overlapping generations, multiple equilibria, bifurcations.

JEL codes: H2, F2, D83.

1 Introduction

International tax competition has attracted much interest in recent literature. At issue is the allocation of mobile tax bases, the location of which may be affected by strategic policy choices (in particular, tax reductions) of governments eager to attract them. The fear is that such unilateral and aggressive tax policies could prove harmful since public services might have to be cut as tax revenues dwindle.

Previous theoretical work has largely supported the above viewpoint. The Nash equilibrium of the tax competition game has been shown to be inferior to the hypothetical joint optimum attained from tax cooperation, and international tax coordination is

*An earlier version was presented in the 2002 European Meeting of the Econometric Society. We thank the referee and the Associate Editor for very useful comments. This research was in part funded by grants to Research Unit on Economic Structures and Growth, University of Helsinki, Finland and UK ESRC Grant RES-000-23-1152.
usually suggested as the remedy for the potential welfare loss from tax competition. The voluminous literature that supports this view is surveyed in Wilson (1999).

There are, however, forces that can counterbalance the standard inefficiency argument against tax competition. Persson and Tabellini (1992) have shown, for example, that societies can find ways of adapting their internal political systems so as to prevent the slide toward unacceptably low levels of public spending. Edwards and Keen (1996) have observed that public decision makers may be self-serving and that, in such cases, tax competition may provide a useful constraint against unproductive public expenditures. Wooders, Zissimos and Dhillon (2001) assume that public goods increase the productivity of capital in private firms and show that the Nash equilibrium may be efficient or involve either over- or underprovision of public goods relative to the efficient outcome. Wilson and Wildasin (2004) survey other approaches toward modeling potential benefits from tax competition.

In this paper, we suggest that there are still additional circumstances in which international tax competition can be positively helpful. Our argument centers on the role that increasing returns, expectations, and learning dynamics play in determining the outcome of the tax competition game. While the study of nonconvexitites, multiple equilibria, and learning have received much attention in recent macroeconomic literature, the implications of these phenomena in microeconomic policy models remain less known.

Our goal here is to demonstrate the effects of evolutionary expectations and learning in an overlapping generations model of tax competition that possesses multiple equilibria (some with high and some with low levels of output and well-being). Consideration of the time-adjustment of the economy following a policy change allows us to identify new positive effects that arise from international tax competition. First, when there are multiple equilibria, we show that tax competition can yield large (discrete) jumps in well-being, thus overturning the standard argument against noncooperative tax setting. In particular, tax competition can be much better than tax coordination if the effect of such coordination is to maintain a low productivity steady state. Second, tax competition can serve as a means of breaking a low-expectations trap that prevents a high output - high welfare equilibrium from being realized. And finally, once a high output production regime has been established (perhaps through tax competition), carefully chosen cooperative tax changes may be instituted so as to bring the economy from a Nash equilibrium to the global joint optimum without disturbing the newly attained high output regime. Thus, while expectational dynamics may cause stagnation at a low equilibrium trap, they can also support cooperative taxation of mobile factors.

What is also interesting is that depending on the importance of increasing returns, the cooperative tax reforms under the high output regime may include tax increases (as in the standard tax competition argument) or tax reductions. In other words, the Nash equilibrium in taxes, while always worse in welfare terms than the joint optimum, may involve taxes that are lower or higher than at the cooperative welfare maximum. The case in which unilaterally optimal taxes are higher than jointly optimal occurs when increasing returns are sufficiently strong.

We employ a symmetric two-country version of the overlapping generations model
of social increasing returns due to Evans and Honkapohja (1995, 2001) to derive our results.\(^1\) Overlapping generations models are natural vehicles for studying learning because they provide a clean example of one-step forward looking behavior. In this type of models, individuals pursue their interests given a forecast future reflected in expectations and expectations are adjusted based on observed history of the economy, thus leading to a dynamic process in which individuals alter their behaviors as they learn more about the economy. A rational expectations equilibrium is eventually attained as the outcome of the learning process.\(^2\) The Evans and Honkapohja model is particularly attractive in that it yields a tractable example of an overlapping generations model with multiple equilibria. The learning dynamics in this model can be represented in terms of a single state variable and the effects of policy can be illustrated by simple diagrams. The model also builds a microeconomic foundation for the increasing returns in employment that can lead to multiple equilibria.

In our two-country extension of the Evans and Honkapohja model, all individuals are taken to be potentially mobile in their first period of life. During this time period individuals work and save so as to finance retirement in the second period. Income earned in either country is taxed according to the source principle, and the tax revenues are spent to supply publicly provided goods and services for the retired. We deviate from the standard tax competition models by treating the mobile individuals as household-producers (or entrepreneurs) whose labor is by nature mental, entrepreneurial, effort rather than physical work. These individuals do not exchange labor for a market wage but can, instead, set up shop and offer their services in either country depending on the available return. Skilled professionals (IT services, consulting, entertainment, design, arts, etc.) perhaps serve as a reasonable example. Thus, contrary to the standard tax competition model in which aggregate capital is mobile and in fixed supply, our framework contains several mobile "human capital" factors, each in endogenous supply by entrepreneurs who respond to tax incentives and adjust the allocation of entrepreneurial services in the two locations. Optimal allocation of individual effort is characterized by equality of the real returns to it.\(^3\)

Tax competition that results in lower taxation combined with international mobility of entrepreneurs can yield strong incentives to expand output. In our model, this effect is magnified by increasing social returns in a certain range of aggregate entrepreneurial effort. In particular, we assume that while effort by each individual (firm) is subject to decreasing returns in each location, external gains in productivity are reaped if the aggregate activity in a location exceeds a minimum threshold level. It is the interaction

---

\(^1\)An overlapping-generations model of tax competition was also used by Wildasin and Wilson (1996) who analyzed land-value maximizing taxation under imperfect resident mobility across jurisdictions.

\(^2\)For a comprehensive discussion of adaptive learning, see Evans and Honkapohja (2001).

\(^3\)Devereux, Lockwood and Redoano (DLR) (2002) have analyzed location decisions of mobile firms when countries compete in corporate taxation and financial capital is internationally mobile. The individual producers of our model are analogous to the mobile entrepreneurs of DLR, a difference being that we allow individuals to operate in both locations if doing so is profitable.
of these positive productivity externalities and the decreasing returns to individual effort that gives raise to multiple potential equilibria. Given this multiplicity, endogenous movements from one steady state to another can take place, and we are particularly interested in showing that tax competition can be a source of strongly favorable bifurcations in equilibria.\footnote{The benefits from tax competition that we highlight arise from an expansion in aggregate entrepreneurial effort and are different from agglomeration effects in core-periphery models (see Baldwin and Krugman (2004)).}

Learning dynamics allow us to classify potential equilibria into those that are stable under adaptive learning and those that are unstable. Stable equilibria are approached via an expectational adjustment process along which individual entrepreneurs observe the economy, adjust their forecasts for the future, and learn about the equilibrium values of the model variables. Since unstable equilibria cannot be approached by such small, gradual steps, an unstable steady state that separates a high output equilibrium from a low steady state forms an expectational barrier that cannot be easily overcome. Only discrete changes in policy or other exogenous disturbances of sufficient size can perturb the prevailing expectations so as to cause an upward jump in the performance of the economy. We show that tax competition can serve in this welfare improving role.

\section{Model}

In this section, we expand the Evans and Honkapohja (1995, 2001) overlapping generations model to include two symmetric countries, $H$(ome) and $F$(oreign).

\subsection{Production Technology}

At any point in time, both countries $H$ and $F$ are the birthplace of a fixed number ($K$) individuals (entrepreneurs) who live for two time periods. Because of the assumed symmetry of the two economies, we discuss the model from the point of view of a representative individual born in country $H$ in the beginning of time period $t$. Unless otherwise noted, all definitions and equations possess analogous counterparts that apply in country $F$.

In their first period of life, entrepreneurs invest in effort and produce a private consumption commodity which is sold to the currently retired. Given an entrepreneur-specific fixed factor ("firm"), the output of each individual is equal to

$$f(n_j, N_j) = n_j^\alpha \Psi(N_j), \quad j = H, F,$$

in the two locations. Here $n_j$ refers to individual effort invested in either location ($H$ or $F$), while $N_j$ denotes the total supply of entrepreneurship in either country. We assume that $\alpha < 1$ so that decreasing returns to effort prevail given a fixed value of $\Psi(.)$. For
simplicity, the production function is assumed to be the same in each location, i.e., \( f \) does not depend directly on \( j \).\(^5\)

Increasing external returns to entrepreneurship are represented by the function \( \Psi \) in (1). This function is taken to be increasing in \( N_j \); thus, the larger the total supply of entrepreneurial effort in country \( j \), the higher the productivity of each firm in that country. A particular functional form for social returns has been suggested by Evans and Honkapohja (1995). According to this specification,

\[
\Psi(N_j) = \max \left( \hat{I}, I_j \right)^\beta, \quad \hat{I} > 0, \quad \beta \geq 1, \tag{2}
\]

\[
I_j = \frac{\lambda N_j}{1 + a \lambda N_j}, \quad \lambda \in (0, 1), \quad a > 0, \tag{3}
\]

where \( j = H, F \). By (2) and (3), an indicator of total entrepreneurial activity in a location, \( I_j \), must exceed an exogenous threshold value, \( \hat{I} \), before external productivity gains can be felt. If \( I_j \) is larger than \( \hat{I} \) then, according to (2), \( \Psi(N_j) = I_j^\beta \) in all production functions (1). Otherwise, there are no social returns and the production functions (1) just include the multiplying constant \( \hat{I}^\beta \).

The measure of entrepreneurial activity, \( I_j \), reflects the sharing of experiences and ideas that naturally takes place when firms operate in proximity to each other. We assume that new ideas are created and broadcast at a uniform rate and that, for each particular firm, the fraction \( \lambda \) of all ideas is suitable to be applied. If it takes \( a \) time units to absorb a suitable new idea, then the total time required to receive and apply an idea equals \( a + (\lambda N_j)^{-1} \). Per unit of time, therefore, the total number of usable ideas that any firm receives is \( I_j \), as specified in (3). This quantity of usable ideas enters the firm-specific production functions as specified in (1) and (2). Because \( I_j \) is increasing in the total entrepreneurial activity at a location, external productivity gains increase with aggregate effort. There is, however, an upper bound for these gains: by (3), \( I_j \) approaches \( 1/a \) as \( N_j \) becomes very large.

### 2.2 Overlapping Generations

Individuals derive well-being from private consumption and from access to public services. The utility function of a representative individual born in country \( H \) at the beginning of time period \( t \) is taken to be

\[
W_H = U(c_{H,t+1}) - V(n_{H,t} + n_{F,t}) + \mu U(G_{H,t+1}). \tag{4}
\]

In (4), \( c_{H,t+1} \) denotes private consumption in retirement and \( \mu \) reflects the importance of publicly provided benefits, \( G_{H,t+1} \). Disutility of effort is represented by the function

\(^5\)We assume that all entrepreneurs can produce in both locations without additional (firm-specific or common) costs. Such costs could be included in the model without material changes in the results.
The utility functions $U$ and $\mathcal{U}$ are assumed to be increasing and concave, while $V$ is taken to be increasing and convex.\(^6\)

National governments finance public consumption by appropriating a fraction $\tau_j$ of output in the country in each period. Accordingly, we have

$$\tau_j Y_{jt} = G_{jt}, \quad j = H, F,$$

where $Y_{jt}$ equals the total (per capita) output in country $j$ in period $t$ and $\tau_j$ defines the national tax rate on entrepreneurial returns.\(^7\) The subsequent (anticipated) budget constraints that apply to all individuals born in $H$ at the beginning of time period $t$ are

$$\left(1 - \tau_H\right)p_t f(n_{Ht}, N_{Ht}) + \left(1 - \tau_F\right)p_t f(n_{Ft}, N_{Ft}) = m_t,$$

$$p^t_{t+1} c_{H,t+1} = m_t.\quad (6)\quad (7)$$

In (6) and (7), $p_t$ and $p^t_{t+1}$ stand for the current and anticipated future world price of private consumption (in money), respectively. Equation (6) defines the after-taxes income, $m_t$, measured in money that each entrepreneur plans to spend in retirement in time period $(t+1)$ subject to the budget constraint (7). For simplicity, we assume that all (identical) individuals have identical price forecasts $p^t_{t+1}$. Money is taken to be the only means of transferring purchasing power from one time period to the next, and the two countries are assumed to have a common currency. The world stock of money remains always constant.

Entrepreneurs choose the quantity of effort in time period $t$ in each location by maximizing (4) subject to the budget constraints (6) and (7). In this choice, $N_{jt}$ and $G_{jt}$ are treated as given, whereby first-order conditions for an interior optimum take the form\(^8\)

$$\frac{V'(n_{Ht} + n_{Ft})}{U'(c_{H,t+1})} = (1 - \tau_j)f'_1(n_{jt}, N_{jt}) \frac{p_t}{p^t_{t+1}}, \quad j = H, F.$$

Accordingly, the optimal $n_{Ht}$ and $n_{Ft}$ are such that an entrepreneur’s marginal rate of substitution between effort and future consumption (on the left-hand side of (8)) is equal to the expected real return (in consumption) to such effort in both locations. In other words, entrepreneurial activity is allocated so that the anticipated real returns to effort in $H$ and $F$ are equalized.

An important feature of the entrepreneurs’ optimum is that the amount of effort supplied by the young individuals depends, ceteris paribus, on the expected price of consumption in old age. These price expectations matter because effort exerts disutility on the young consumers (function $V(.)$ appears on the left-hand side of (8)) whereby

---

\(^6\)The specification (4) implies that only public services provided by one’s home country can be used when retired. This precludes the motivation to migrate so as to attain access to public benefits in the other country.

\(^7\)In country $H$, $Y_{Ht} = f(n_{Ht}, N_{Ht}) + f(n^*_{Ht}, N_{Ht})$ and $N_{Ht} = K(n_{Ht} + n^*_{Ht})$, where $n^*_{Ht}$ equals the entrepreneurial effort invested by Foreign entrepreneurs in $H$ in time period $t$. Analogous definitions apply in country $F$.

\(^8\)Notation: $f'_1$ denotes the partial derivative of the function $f$ with respect to its first argument.
they may choose to work less in time period $t$ if $p_{t+1}^e$ should rise. We also emphasize that we treat the supply of the public commodities, $G_{j,t+1}$, as exogenous from the young entrepreneurs’ point of view. This assumption seems natural here because, according to (5), public goods and services in any time period are financed by taxing the output produced in that time period.\footnote{This specification means that individuals do not have an incentive to work harder when young so as to increase their retirement benefits. In a more complex model, one could assume that individuals forecast the public good supply as well as the price of future consumption. This would endow our entrepreneurs with more structural knowledge of the economy than is usually assumed in learning models.}

The world market for private consumption clears in every time period so that the world (per capita) consumption, $C^W_t = c_{Ht} + c_{Ft}$, is equal to the world (per capita) output, i.e.,

$$C^W_t = (1 - \tau_H)Y_{Ht} + (1 - \tau_F)Y_{Ft} \equiv Y_t, \quad \forall t.$$  \hspace{1cm} (9)

Market clearing further requires that the nominal savings of the young generation equal the world stock of money. If we set the constant world money stock equal to $M_t$, then

$$C^W_t = M_t/p_t$$

for all $t$ and therefore

$$p_t = (1 - \tau_H)Y_{Ht}^e + (1 - \tau_F)Y_{Ft}^e \frac{Y_{t+1}^e}{Y_t}. \hspace{1cm} (10)$$

Substituting the price ratio (10) into the first order conditions (8) and the corresponding equations for individuals born in country $F$ we obtain four effort curve equations that express the allocation of entrepreneurial effort in time period $t$, $n_t$, as a function of the anticipated future effort, $n_{t+1}^e$.\footnote{In what follows, we simplify the analysis by formulating expectations and learning using the level of effort rather than expected prices. Individuals are assumed to know that, by (1), $Y_{t+1}^e$ in (10) is a function of $n_{t+1}^e$. For brevity, all agents are assumed to hold the same expectation $n_{t+1}^e$. If price expectations were used, these assumptions could be relaxed without altering our results.}

For the entrepreneurs born in $H$, these equations require

$$\frac{V'(n_{Ht} + n_{Ft})}{U'(c_{H,t+1}^e)} = (1 - \tau_j)f'(n_{jt}, N_{jt})\frac{Y_{t+1}^e}{Y_t}, \quad j = H, F; \hspace{1cm} (11)$$

where

$$c_{H,t+1}^e = \frac{[(1 - \tau_H)f(n_{Ht}, N_{Ht}) + (1 - \tau_F)f(n_{Ft}, N_{Ft})]Y_{t+1}^e}{Y_t}. \hspace{1cm} (12)$$

Equations (11)-(12) together with the corresponding effort curves of individuals born in $F$ determine the evolution of entrepreneurial effort in both countries over time.

The rational expectations (perfect foresight) equilibria are identified by the additional condition that expectations are correct, i.e., $n_{t+1}^e = n_{t+1}$. In the following section we adopt specific functional forms for the utility functions $U$, $\mathcal{U}$ and $V$, and illustrate the typical configurations of perfect foresight equilibria within the present model.
2.3 Symmetric Equilibria

We only consider symmetric equilibria at which $\tau_H = \tau_F = \tau$. Furthermore, for the purpose of illustrations, we set

$$U(c) = \frac{c^{1-\sigma}}{1-\sigma}, \quad V(n) = n, \quad U(G) = \frac{G^{1-\sigma}}{1-\sigma}, \quad 0 < \sigma < 1. \quad (13)$$

Substituting these utility functions into (11) and taking into account that, due to symmetry, each entrepreneur devotes equal amounts of effort to both locations (whereby $Y_{jt} = 2f(n_{jt}, N_{jt})$ and $N_{jt} = 2Kn_{jt}$, $j = H, F$) we obtain a single effort curve equation

$$n_t = 2^{-\sigma} \alpha(1-\tau)^{1-\sigma}(n_{t+1}^e)^{\alpha(1-\sigma)} \max \left[ \lambda \frac{N_{t+1}}{1 + a\lambda N_{t+1}} \right]^{\beta(1-\sigma)} \equiv F(\tau, n_{t+1}^e). \quad (14)$$

Conditional on $\tau$ and $n_{t+1}^e$, this effort curve determines the amount of entrepreneurial effort that all individuals invest in each country and subscript references to $H$ and $F$ have accordingly been dropped.

**FIGURE 1: Effort Curves and Steady States.**

Some typical effort curves derived from (14) are depicted in Figure 1. The concave segments on each curve obtain when, in comparison to individual decreasing returns, externality gains in the production technology (1) are sufficiently small; in contrast, effort curves can have convex curvature when externalities dominate. Accordingly, for low values of $n_{t+1}^e$ and to the left of the sharp kink on each curve, the effort curves in Figure 1 are concave. In these regions, there are no externalities at all (in these regions, $I_j < \tilde{I}$ in (2); the sharp kink occurs when $I_j = \tilde{I}$). Above the kink that corresponds to the critical value $n_0$ at which externalities become operative (i.e., $I_j(n_0) = \tilde{I}$) and are strong, a convex segment appears on each effort curve. At still higher levels of employment effort curves eventually turn concave because the positive externality effect is bounded from above.\(^{11}\)

Perfect foresight steady states are found in Figure 1 as the intersections of the effort curves with the 45-degree line (at these equilibria, $n_{t+1}^e = n_{t+1} = n_t$).\(^{12}\) As shown in the figure, three alternatives exist as to the interior steady states. (In addition, the autarky equilibrium $n_t = 0$ always exists.) First, there may be a unique interior steady state to the left of the sharp kink (such as equilibrium $n_{Low}$ on the effort curve $F$). At such an equilibrium, young generations work relatively little, and output and consumption are low. Second, a unique steady state may occur to the right of the kink (e.g., $n_{High}^E$ on $F_{High}^E$). At $n_{High}^E$, positive externalities are present and output and consumption are high. The third possibility is that there are multiple interior steady states as illustrated by the equilibria $n_{Low}', n_{Low}', n_{High}^E$ along $F'$. At $n_{Low}'$, the realized output and consumption

---

\(^{11}\)Appendix C gives a detailed discussion of the concave and convex segments of the effort curves.

\(^{12}\)For simplicity, we do not consider other "non-fundamental" rational expectations equilibria that can exist in this model (e.g., sunspot equilibria).
are much lower than at the high equilibrium $n'_{High}$. It is easy to see that welfare is predictably affected: for any given level of taxation, welfare is an increasing function of $n$ across steady states so that all individuals are better off at $n'_{High}$ than at $n'_{Low}$.

2.4 Learning Dynamics

We introduce dynamic adjustment paths toward rational expectations steady states using the adaptive learning approach. The basic idea is to begin with a particular forecast value of future effort, $n_{t+1}^e$. Given $n_{t+1}^e$, individuals choose their preferred level of current effort, $n_t$, as described above. The resulting $n_t$ defines the temporary equilibrium that corresponds to the initial expectations, $n_{t+1}^e$. If the realized temporary equilibrium in time period $t$ differs from what was previously forecast for this time period (i.e., a rational expectations equilibrium was not attained), then individuals are assumed to revise their expectations. Such a revision yields the subsequent, improved, forecast, $n_{t+2}^e$, which in turn defines a new temporary equilibrium in time period $t + 1$. If the observed expectational errors diminish over time as forecasts are updated and behavior adjusts, a rational expectations steady state is eventually attained. Such an equilibrium is called stable under adaptive learning. Equilibria that are unstable under adaptive learning cannot be approached along these sorts of adaptive learning paths.

The temporary equilibrium that corresponds to a given $n_{t+1}^e$ can be read off the appropriate effort curve (14) (as illustrated in Figure 1), i.e.,

$$n_t = F(\tau, n_{t+1}^e). \tag{15}$$

We combine equation (15) with a simple description of expectational adjustments:

$$n_{t+1}^e = n_t^e + \frac{\kappa}{t}(F(\tau, n_t^e) - n_t^e), \quad \kappa > 0. \tag{16}$$

According to this learning rule, individuals revise their expectations by an amount that is proportional to the previously observed forecast error. The proportionality factor $\kappa/t$ is known as the gain parameter, and it determines the extent to which forecast errors are taken into account. If we set $\kappa = 1$ and select appropriate initial conditions, the forecast $n_{t+1}^e$ is equal to the average of past values of $n_t$; in this case, individuals estimate the future supply of entrepreneurial effort by updating the sample mean of previous observations.\footnote{This formulation for learning about steady states is common in the recent literature. See Chapter 11 of Evans and Honkapohja (2001).} Equation (16) makes it clear that expectations depend on tax policy: the amount by which expectations are updated is a function of $\tau$ and thus any change in $\tau$ will have an impact on expectational dynamics.

Equations (15) and (16) define the dynamic adjustment paths toward rational expectations steady states. Proposition 1 of Evans and Honkapohja (1995, p. 225) can be extended so as to identify the stability properties of these types of equilibria. In particular, the interior steady states at which an effort curve cuts the $45^\circ$-line from above (e.g., $n'_{Low}$ and $n'_{High}$ along the effort curve $F'$) are stable under learning, whereas equilibria...
at which the $45^\circ$-line cuts the effort curve from below are unstable (e.g., $n_U$ on $F'$). This means that for all initial expectations that fall between zero and $n_U$, learning dynamics converge to the low equilibrium at $n_{Low}'$, whereas for all $n_{t+1}'$ larger than $n_U$, the stable final equilibrium is $n_{High}'$. All unique interior steady states (such as $n_{Low}$ and $n_{NE,High}$) are necessarily stable. It is clear from Figure 1 that, excluding unusual circumstances, unstable steady states, when they exist, will be located between two steady states that are stable under adaptive learning.

3 Gains from Tax Competition

In this section we analyze the effects of cooperative and noncooperative tax policies on the steady state equilibria. We place particular emphasis on the role of multiple equilibria and expectations as these are the source of our sometimes counterintuitive results. To establish a connection to previous tax competition models we first discuss tax policy under the low productivity regime where externalities are not operative.

3.1 Standard Results in the Low Regime

Suppose that a steady state occurs at $n_{Low}$ on effort curve $F$ in Figure 1. Let the common tax rate at $n_{Low}$ be $\tau_{Low}^{opt}$ and suppose this tax rate is locally jointly optimal. By this we mean that $\tau_{Low}^{opt}$ maximizes the joint welfare of the two countries, $H$ and $F$, given that the level of entrepreneurial effort is too low for productive externalities to appear. One way a low equilibrium such as $n_{Low}$ can arise is because of coordination failure in policy making, i.e., the two governments have cooperatively coordinated on high taxes, which implies that the level of economic activity is low.\footnote{A low steady state could also occur if the two countries are acting in autarky. Then, the smallness of each country’s economy could rule out any gains from increasing returns, while allowing for factor mobility and tax competition could expand each economy enough for external productivity gains to appear. We will not discuss this case further.}

Individual well-being as a function of the common tax rate near $n_{Low}$ is depicted by the curve labeled $W_{Low}$ in Figure 2A.

**FIGURE 2A: Taxes and Welfare, Equilibrium in the Low Regime**

Curve $W_{Low}$ has an inverted U-shape if public services have a positive weight in preferences, i.e., $\mu > 0$ in (4). This condition guarantees that individuals prefer some positive tax rate and public benefits to zero taxation with no public benefits (Appendix D gives formal arguments).

Let $W_j(\tau_H, \tau_F), j = H, F$, denote steady state welfare for given tax rates $(\tau_H, \tau_F)$. Then, at the joint optimum $n_{Low}$, both countries perceive an unilateral incentive to reduce taxation if per capita welfare is decreasing in the domestic tax rate $(\partial W_j(\tau_H, \tau_F)/\partial \tau^j < 0, j = H, F$, when $\tau_H = \tau_F = \tau_{Low}^{opt})$. This is typically the case as we show in Appendix E. If each country follows its unilateralist impulse at $n_{Low}$ and lowers its tax rate, the
symmetric steady state moves left from $n_{Low}$ along $W_{Low}$. That the final Nash equilibrium at $n_{NE}^{Low}$ is worse in welfare terms than the joint optimum at $n_{Low}$ is the standard argument against international tax competition. Furthermore, the relative location of $n_{Low}^{NE}$ and $n_{Low}$ on $W_{Low}$ yields the standard policy recommendation: the two countries should cooperate and move toward higher taxation until the local joint optimum at $n_{Low}$ is re-established.

A particular numerical example of the usual tax competition argument is obtained by choosing the parameter values $\alpha = 0.9, \sigma = 0.6, \hat{I} = 0.5, \beta = 2.5, \mu = 1$ in (2), (3) and (13). The jointly optimal tax rate, the Nash tax rate, and the corresponding levels of well-being are given in Table 1.16

**TABLE 1: Standard Tax Competition in the Low Regime**

<table>
<thead>
<tr>
<th>Nash Equilibrium</th>
<th>Joint Optimum</th>
</tr>
</thead>
<tbody>
<tr>
<td>$\tau$</td>
<td>0.147</td>
</tr>
<tr>
<td>$W$</td>
<td>0.856</td>
</tr>
<tr>
<td></td>
<td>0.352</td>
</tr>
<tr>
<td></td>
<td>0.904</td>
</tr>
</tbody>
</table>

### 3.2 Switching Production Regimes

The example in Table 1 is special in that neither competitive nor cooperative changes in taxes alter the prevailing production regime. That is, both at the joint optimum at $n_{Low}$ and at the Nash equilibrium at $n_{NE}^{Low}$, social returns play no role in individual production functions. In Figure 2A, this constancy of the production regime means that both the initial and the new steady states lie on the same welfare curve, namely $W_{Low}$. In Figure 1, this means that both $n_{Low}$ and $n_{NE}^{Low}$ occur on effort curves (such as $F$ and $F_{Low}^{NE}$, respectively) that intersect the 45-degree line along the first concave segment of each respective curve. The effort curve that yields the Nash equilibrium, $F_{Low}^{NE}$ say, lies above $F$ because, given any positive $n_{t+1}$, all individuals invest more effort in production when taxes are lower (see equation (14)).

Outcomes that are significantly different can occur when parameter values vary. If the positive response to reduced taxation is sufficiently large, the effort curve that yields the Nash equilibrium can reach a position such as depicted by curve $F_{High}^{NE}$ in Figure 1. In such a case, following a period of adjustment during which expectations consistently point toward expansion and all individuals continuously increase production, a steady state is attained at $n_{NE}^{High}$ on $F_{High}^{NE}$. The switch from a low joint optimum at $n_{Low}$ on

15 For simplicity, we assume that individual learning is fast compared to the pace at which tax reductions take place. This guarantees that the temporary equilibria that are observed as the economies adjust toward a new symmetric steady state occur near the $W_{Low}$ curve so that we can use this curve as a reasonable approximation to true adjustment paths.

16 The Mathematica programs for the numerical examples are available from the authors upon request. Note that, as long as we remain in the low production regime where externalities are not observed (as in Table 1), it is not necessary to specify the values of the parameters $a$, $\lambda$, and $K$ that define the externality function $\Psi(.)$. 

11
effort curve $F$ to a Nash equilibrium at $n_{\text{High}}^{\text{NE}}$ on $F_{\text{High}}^{\text{NE}}$ is not a smooth local perturbation near an initial steady state (such as in Table 1) but involves a move from one production regime to another (a bifurcation): on $F_{\text{High}}^{\text{NE}}$ the low productivity steady state near $n_{\text{Low}}$ no longer exists, and a high output production regime near $n_{\text{High}}^{\text{NE}}$, along the second concave segment of the effort curve, has appeared.\footnote{For the purposes of this discussion, we are implicitly assuming that there is a unique Nash equilibrium for any given set of parameter values. While we have not determined conditions under which this assumption is correct, we found only one Nash equilibrium in the many numerical examples that we studied.}

FIGURE 2B: Taxes and Welfare, Equilibrium in the High Regime

The discrete improvement in individual well-being that accompanies the movement from $n_{\text{Low}}$ to $n_{\text{High}}^{\text{NE}}$ is shown in Figure 2B. The Nash equilibrium now occurs on curve $W_{\text{High}}$ which, depending on the magnitude of the external productivity gains, can be located much above $W_{\text{Low}}$. This means that, irrespective of the standard arguments against tax competition, there are cases in which tax competition can play a positive role. In particular, when external returns make the supply of a mobile resource highly responsive to tax reductions, tax competition can push the competing economies well beyond their customary levels of performance. Thus, tax competition need not always be a "race to the bottom"; outcomes that are worse can persist if coordinated policy of higher taxation ends up maintaining a low productivity regime.\footnote{Bhagwati (2002) has argued that the race-to-the-bottom nature of tax competition is little supported by empirical evidence.}

Table 2 gives a numerical example that illustrates the switch in the production regime. (We postpone the discussion regarding the systematic differences between the parameter values in Tables 1 and 2 to Section 4 below.)

**TABLE 2: Switching Production Regimes**

<table>
<thead>
<tr>
<th>Parameters: $\alpha = 0.5$, $\beta = 2.5$, $a = 0.2$, $\lambda = 0.02$, $\hat{I} = 0.97$, $K = 300$, $\sigma = 0.26$, $\mu = 2.5$.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Low</td>
</tr>
<tr>
<td>Joint Optimum</td>
</tr>
<tr>
<td>$\tau$</td>
</tr>
<tr>
<td>$W$</td>
</tr>
</tbody>
</table>

Of course, bifurcation gains from tax competition cannot exist unless there are multiple production regimes. In the present model, the source of the potential multiplicity is the externality function $\Psi(.)$ that includes an externality threshold. Depending on the height of this threshold, the magnitude of external gains once they appear, and the
amount of aggregate effort invested by individuals, either a low or a high productivity regime is attained.\footnote{Technological complementarities can also create multiple production regimes. See Honkapohja and Turunen-Red (2002).}

According to (2) and (3), the externality threshold is more easily met when externalities are attained at relatively low levels of effort ($\tilde{I}$ is low), a large fraction of productive ideas can be applied by many producers ($\lambda$ is high), new ideas can be absorbed fast ($a$ is low), and the population is large ($K$ is large, thus increasing $N_j$). The significance of the externality gains in the production technology depends on the parameter $\beta$ in (2): the larger $\beta$, the more externalities contribute toward final output. Extrapolating beyond the present model, these observations suggest that tax competition may yield large gains in output and consumption when the countries in question have a tradition of heavy taxation, new technological innovations are general and applicable in many areas of production (e.g., the IT revolution), populations are large and highly skilled and so able to quickly adopt new ideas, and the countries’ production sectors specialize in goods and services in which local knowledge and relationships are important (industry clusters; see, e.g., Porter (1998)). In contrast, when new innovations are mainly firm- or sector-specific, populations are small and relatively unskilled, and aggregate production sectors concentrate on products with little need or scope for local interactions, there is little chance that unexpected gains from tax competition would materialize.

Even when multiple production regimes are potentially present, there is an additional consideration that can prevent the favorable regime switch. At issue is the location of the Nash equilibrium that the economies converge to: whether it exists on the low welfare curve $W_{Low}$ as in Figure 2A (in which case tax competition yields no bifurcation) or on curve $W_{High}$ as in Figure 2B (a favorable bifurcation exists). If the Nash equilibrium occurs near the low joint optimum as in Figure 2A, there cannot be a regime switch because noncooperative tax reductions are not large enough to cause a jump from curve $W_{Low}$ to $W_{High}$. The high productivity steady state simply does not exist sufficiently near $n_{Low}$ (in Figure 1, the effort curve pivots up from $F$ but the Nash equilibrium still occurs on the first concave segment of the effort curve; see, e.g., curve $F_{NE}$). If, on the other hand, noncooperative tax reductions are deep, the low productivity steady state may cease to exist. This happens in Figure 2B as the common tax rate falls below the cut-off value $\tau_{cut}$ (in Figure 1, the low steady state disappears as the effort curve pivots up and approaches a position such as illustrated by curve $F_{NE}^{High}$). Below $\tau_{cut}$, further competitive tax reductions and the associated adaptive learning process converge to the high productivity Nash equilibrium $n_{High}^{NE}$ on $W_{High}$; a discrete jump in well-being then necessarily follows (as in Table 2).

The cut-off tax, $\tau_{cut}$, is the lowest common tax rate at which the low productivity equilibrium exists. By (2) and (3) and given all parameter values, $\tau_{cut}$ can be solved
from the equation

\[ \hat{I} = \frac{2\lambda Kn(\tau)}{1 + 2a\lambda Kn(\tau)}. \]  

(17)

where \( n(\tau) \) is the steady state solution for effort in the low productivity regime as obtained from the effort curve equation (14), i.e.,

\[ \tau_{\text{cut}} = 1 - \frac{1}{2^{1 - \alpha(\lambda K)} \tau^{\frac{1}{1 - \alpha}} (1 - a\hat{I})^{\frac{1}{\alpha}} \alpha^{\frac{1}{1 - \alpha}} \hat{I}^{\beta - \frac{1}{1 - \alpha}}}; \quad z \equiv 1 - \alpha(1 - \sigma). \]  

(18)

For the parameter values in Table 2 for which a regime switch does exist, the cut-off tax equals \( \tau_{\text{cut}} = 0.504 \) and there is no Nash equilibrium to the right of this cut-off value.\(^{21}\) To illustrate the alternative possibility, we can augment the parameter set in Table 1 by the following: \( a = 0.2, \lambda = 0.02 \) and \( K = 100 \). Then, \( \tau_{\text{cut}} = 0.115 \) which is smaller than the Nash tax \( \tau_{\text{NE}}^{\text{Low}} = 0.147 \). Thus, for these parameter values, the tax competition process that begins from the low joint optimum at \( \tau_{\text{opt}}^{\text{Low}} = 0.352 \) yields only a local reduction in welfare.

While sufficient conditions characterizing the relative location of the Nash equilibrium and the cut-off tax are not available, it is helpful if the cut-off tax is high. Equation (18) indicates that this is the case when ideas are adopted quickly (\( a \) small), many ideas are suitable for others to use (\( \lambda \) high), the population is large (\( K \) large), and the externality is substantial (\( \beta \) high). Above we pointed out that these same conditions also make the externality threshold easier to meet. The effect of the externality threshold parameter \( I \) in (18) depends on the sign of its power and this can be positive or negative. Thus, while a low \( I \) makes attaining external gains easier, the effect on the cut-off tax may be to lower it. Thus, a reduction in \( I \) may make a favorable bifurcation more or less likely.\(^{22}\) The effect of the technology parameter \( \alpha \) in (18) is ambiguous as well.

One conclusion is clear nevertheless. When the externality threshold is high and/or the Nash equilibrium is located near the low productivity joint optimum so that the high output regime cannot be reached via competitive tax reductions, there is a new role for cooperative policy. In this case and in contrast to the standard tax coordination recommendation, the optimal coordinated policy is to reduce taxes, starting from the low joint optimum, until the high regime optimum at \( \tau_{\text{opt}}^{\text{High}} \) is reached. Figure 2B illustrates.

\(^{20}\)This computation assumes that the right-hand derivative \( \partial F(\tau, n)/\partial n \) of the effort curve (14) (on the side of increasing returns) satisfies the inequality \( \partial F(\tau, n)/\partial n > 1 \) at the \( n(\tau) \) that solves equation (17). This is to make sure that a high steady state exists for larger values of \( n_{\text{opt}}^{\text{High}} \) on the right-hand side of the kink in Figure 1. All of our numerical examples, including the ones not reported here, did satisfy this constraint.

\(^{21}\)This can be shown by finding the Nash equilibrium that would be observed in an economy that only produces in the low productivity regime (on \( W_{\text{Low}} \)). For the parameter values in Table 2, this Nash equilibrium on \( W_{\text{Low}} \) occurs at \( \tau_{\text{NE}}^{\text{Low}} = 0.502 < \tau_{\text{cut}} = 0.504 \).

\(^{22}\)For example, the value of \( I \) is lower in Table 1 than in Table 2 and yet the parameter set of Table 2 yields a bifurcation whereas the augmented parameter set of Table 1 does not. See Section 4 below for a complete discussion.
3.3 Breaking Expectational Barriers

A further result can be obtained using Figures 1, 2A and 2B, and this brings forth the role of expectational dynamics.

Assume, as earlier, that the initial equilibrium is located at $n_{Low}$ on effort curve $F$ in Figure 1 and let the common tax rate be $\tau^{opt}_{Low}$. Now suppose that in an effort to guide the economy toward the higher productivity regime, the two countries coordinate a joint tax reduction. As a result, the effort curve pivots up; let it reach the position $F'$.23

The shift from effort curve $F$ to $F'$ yields another sort of bifurcation; this time the set of equilibria expands. Along $F'$, the low output steady state at $n'_{Low}$ still remains but two additional steady states at $n_U$ and $n'_{High}$ also appear. Of these three equilibria, the high steady state $n'_{High}$ is clearly most desirable as welfare there is highest. But can this high equilibrium be actually reached, if initial expectations support the low state at $n_{Low}$? As it turns out, this is impossible.

The problem centers directly on expectational dynamics. While entrepreneurs do respond positively and expectations are adjusted upwards as taxes are reduced below $\tau^{opt}_{Low}$, these positive dynamics come to a halt once the steady state at $n'_{Low}$ is reached. This happens because $n'_{Low}$ is a stable equilibrium under adaptive learning. Accordingly, for low values of $n_{t+1}$ to the left of $n'_{Low}$, expectations and behavior are adjusted toward $n'_{Low}$, but an analogous adjustment process also operates to the right of $n'_{Low}$ and this adjustment process lowers expectations should they become overly optimistic. The unstable steady state at $n_U$ acts as a barrier that guarantees that the high equilibrium $n'_{High}$ cannot be attained.

There is a remedy for this expectational impasse that supports the low productivity steady state: taxes must be cut more decisively so that the hold of low expectations is broken. This means that, in Figure 1, effort curve $F'$ must pivot up sufficiently far so that both the low steady state near $n'_{Low}$ and the unstable equilibrium at $n_U$ are eliminated. But, according to our previous discussion and assuming that the Nash equilibrium occurs on curve $W_{High}$ as in Figure 2B, tax competition can be a means of reaching this precise outcome (compare effort curves $F'$ and $F_{NE}^{High}$ in Figure 1).24

While it is true that in a situation such as depicted in Figure 1 governments have an incentive to cooperate and by doing so they may be able to attain a high output state (near $n_{High}$ in Figures 2A and 2B), our point here is that even if such policy cooperation were feasible and sufficiently effective, it may not yield very significant further welfare gains. Seemingly noncooperative policies can yield an outcome ($n_{NE}^{High}$ on curve $W_{High}$ in Figure 2B) that is significantly better than the initial (perhaps cooperative) equilibrium and nearly as good as the global joint optimum. Regarded this way, tax competition may at times be a reasonable substitute for tax cooperation when such coordinated action is not feasible.

23 In Figures 2A and 2B, this tax reduction corresponds to a leftward movement along curve $W_{Low}$ to the region where $\tau_{cut} < \tau < \tau^{cut}_{cut}$.

24 If the Nash equilibrium occurs on curve $W_{Low}$ as in Figure 2A, tax competition must be supplemented by further cooperative tax reductions. Both cases can happen, depending on parameter values.
4 Nash Equilibrium and Policy in the High Regime

Thus far, we have emphasized the role of tax competition in reaching the high productivity regime when external social gains potentially exist. When tax reductions are uncoordinated, one may worry about the relative inefficiency of the final Nash equilibrium and whether it is possible to aim for the global joint social optimum without simultaneously destroying the positive incentives and expectations that support the high output regime.

Fortunately, at this point, we may appeal to the same expectational inertia that, in the previous section, created the low equilibrium trap. In the case here, once the high productivity regime near the Nash equilibrium (at $n_{NE}^{High}$ on $W_{High}$ in Figure 2B) has been established, a coordinated tax reform toward the global optimum (at $n_{opt}^{High}$) can be undertaken without causing a plunge back to the low productivity state. This is because expectational inertia maintains the high steady state near $n_{NE}^{High}$ once this equilibrium has been realized. Only a very large increase in taxation that severely impacts expectations could possibly re-establish the low productivity steady state. In Figure 2B, this sort of a tax increase would have to raise the common tax above the rate $\tau_{cut}$ that marks the upper limit of taxation at which both the high steady state and the unstable equilibrium near $n_U$ cease to exist. Correspondingly, in Figure 1, effort curve $F_{NE}^{High}$ would have to pivot down to a position near curve $F$. A shift from $F_{High}^{NE}$ to $F'$ would not suffice because the unstable steady state, if it exists, serves as an expectational barrier that supports the high productivity regime.

These observations suggest an interesting contrast between coordinated tax policy in the high productivity regime and the possible coordination failure near the low output equilibrium. Coordinated tax increases aiming toward the global social optimum in the high productivity regime should be cautious as sudden large increases may be excessive (raise taxes beyond $\tau_{cut}$); in contrast, when attempting to break out of a low steady state, tax cuts ought to be decisive (corrective tax increases may be undertaken once the high productivity regime has been established).

There is a further issue that has to do with the direction of the optimal coordinated policy in the high regime. Above, and in Figures 2A and 2B as well, we have maintained the usual intuition whereby taxes at the Nash equilibrium are necessarily lower than optimal. In this case, the optimal intervention at the Nash equilibrium is a coordinated tax increase. But, as it turns out, the situation is not always this straightforward. When productive externalities are strong, it is quite possible that the Nash equilibrium occurs to the right of the joint optimum (on curve $W_{High}$ in Figure 2B). Then, the noncooperative taxes are actually higher than what is socially optimal and the optimal coordinated policy should aim toward reducing them further. Table 3 gives a numerical example.\[25\]

\[25\]For the parameter values of Table 3, $\tau_{cut} = 0.309 > \tau_{High}^{NE} = 0.308$, so that tax competition that starts from the low joint optimum does cause a shift to the high productivity regime. There is no Nash equilibrium to the right of $\tau_{cut}$ because $\tau_{Low}^{NE} = 0.170 < \tau_{cut}$. 

16
TABLE 3: Nash Equilibrium and Social Optimum

Parameters: \( \alpha = 0.88, \beta = 2.5, a = 0.2, \lambda = 0.02, I = 0.75, K = 100, \sigma = 0.6, \mu = 1. \)

<table>
<thead>
<tr>
<th></th>
<th>Low Joint Optimum</th>
<th>High Nash Equilibrium</th>
<th>High Joint Optimum</th>
</tr>
</thead>
<tbody>
<tr>
<td>( \tau )</td>
<td>0.356</td>
<td>0.308</td>
<td>0.143</td>
</tr>
<tr>
<td>( W )</td>
<td>1.725</td>
<td>15.455</td>
<td>17.472</td>
</tr>
</tbody>
</table>

Comparison of Tables 2 and 3 raises a question about the relative location of the high Nash equilibrium and the global joint optimum. In particular, what is the role of the various model parameters in ensuring that the usual intuition about the Nash equilibrium is correct (as in Table 2) and when do paradoxical looking cases (as in Table 3) occur? Some light can be shed on these issues with the help of Figure 3 and Tables 4A and 4B below.

FIGURE 3: Effort Regions in the High Regime

Whether the Nash equilibrium involves taxes that are lower or higher than what is jointly optimal depends on the sign of the unilateral welfare derivative at the joint optimum. If \( \partial W^H(\tau_H, \tau_F)/\partial \tau_H < 0 \) when \( \tau_H = \tau_F = \tau_{\text{opt}}^{\text{Low}} \), country \( H \) will compete with country \( F \) by lowering its tax rate and the Nash equilibrium then occurs to the left of the joint optimum. In the opposite case, when \( \partial W^H(\tau_H, \tau_F)/\partial \tau_H > 0 \) at the joint optimum, each country will raise its domestic tax whereby the Nash equilibrium must lie to the right of the optimum.

The sign of the welfare derivative \( \partial W^H(\tau_H, \tau_F)/\partial \tau_H \), in turn, crucially depends on the direction and size of the reactions in (steady state) entrepreneurial effort when taxes are changed. Of particular importance are the derivatives \( \partial n_H(\tau_H, \tau_F)/\partial \tau_H \) and \( (\partial n_H(\tau_H, \tau_F)/\partial \tau_H + \partial n_F(\tau_H)/\partial \tau_H) \) that indicate the changes in the domestic supply of effort and the total (domestic and exported) supply of effort in each country (see equation (74) in Appendix E). Expressions for these derivatives are obtained in Appendices A and B below, and Appendix B also determines the boundary values for the regions in which the signs of the derivatives \( \partial n_H/\partial \tau_H \) and \( \partial n_F/\partial \tau_H \) vary. These regions are indicated by the signs of the derivatives in Figure 3 and the boundary values are denoted by \( n_1, n_4, n_3 \) and \( n_4 \). In Appendix B, the various regions are discussed as Cases (i) - (v) which are also shown in Figure 3.

If there are no productive externalities at all, \( \partial n_H/\partial \tau_H < 0 \) and \( \partial n_F/\partial \tau_H > 0 \) as intuition would suggest. In Figure 3, this no externality region occurs to the left of \( n_1 \), which is the level of individual effort that, when aggregated across all entrepreneurs, yields a total supply of effort precisely equal to the externality threshold. Thus, to the

\[ n_H \equiv (\partial n_H/\partial \tau_H)/n_H \]
\[ n_F \equiv (\partial n_F/\partial \tau_H)/n_F. \]
right of \( n_\tilde{f} \) the positive externality is present. In this region, when entrepreneurs work sufficiently hard, the impact of the externality is eventually mitigated by the individual decreasing returns (recall the discussion of the production function (1)). There is a limit value \( n_1 \), so that when \( n > n_1 \) we again have \( \partial n_H / \partial \tau_H < 0 \) and \( \partial n_F / \partial \tau_H > 0 \). Below \( n_1 \), where the impact of the externality is stronger, the derivatives \( \partial n_H / \partial \tau_H \) and \( \partial n_F / \partial \tau_H \) can take opposite signs as shown in Figure 3. As an extreme example, in the region \( n \in (n_3, n_1) \) both effort derivatives do so; accordingly, in this region, an increase in taxation is associated both with an inflow of foreign entrepreneurial effort and an expansion of domestic activity. Table 4A gives the boundary values of effort for the parameters in Tables 2 and 3.

<table>
<thead>
<tr>
<th>TABLE 4A: Effort Derivative Regions</th>
<th>TABLE 4B: Effort Value Range</th>
</tr>
</thead>
<tbody>
<tr>
<td>Table 2 parameters</td>
<td>Table 3 parameters</td>
</tr>
<tr>
<td>( n_1 )</td>
<td>9.998</td>
</tr>
<tr>
<td>( n_3 )</td>
<td>1.123</td>
</tr>
<tr>
<td>( n_4 )</td>
<td>0.806</td>
</tr>
<tr>
<td>( n_\tilde{f} )</td>
<td>0.099</td>
</tr>
</tbody>
</table>

It is because the signs of the \( n_H \) and \( n_F \) derivatives at the joint optimum can vary that the Nash equilibrium in the high regime can be located on either side of the joint optimum. The boundary values, \( n_\tilde{f}, \ldots, n_1 \), for the derivative regions depend on the technology and preference parameters (\( \alpha; a, \lambda, \beta, K \)) and \( \sigma \), and these parameters also determine the range of the actual values of effort that can be realized at symmetric steady states, including the joint optimum. The symmetric \( n \)-solution \( n(\tau) \) can be computed from the effort curve equation (14), from which we obtain the maximum value of effort, \( n_{\text{max}} \), as the value \( n(0) \), while the the smallest level of effort, \( n_{\text{min}} \), equals \( n(\tau_{\text{cut}}) \). Table 4B identifies the range of feasible \( n \)-values for Tables 2 and 3. In Figure 3, these ranges are shown as the two shaded bars, labeled Table 2 and Table 3 respectively.

Recall that the parameters in Table 2 yield a Nash equilibrium in which taxes are lower than jointly optimal, whereas for the parameters in Table 3 the opposite happens. Using Figure 3, we can see that the two examples are very different. The parameters in Table 2 yield a range of feasible values of effort that falls in its entirety within the area \( n > n_1 \) where a reduction in \( \tau_H \) expands domestic activity at the expense of effort directed to the foreign market. It is in this example that the Nash taxes are lower than optimal. For the parameters in Table 3, however, the range of steady state values for \( n(\tau) \) falls to one of the regions \( (n_4, n_3) \) or \( (n_3, n_1) \) where the effect of the externality is stronger. Here, entrepreneurial effort does not respond to taxation as usually expected and because of this there is little incentive to reduce taxes. The Nash equilibrium tax

\[ n_{\text{min}} = n(\tau_{\text{cut}}) \]

Note that \( n_{\text{min}} = n(\tau_{\text{cut}}) \) as long as both the joint optimum and the Nash equilibrium in the high regime occur to the left of \( \tau_{\text{cut}} \) in Figure 2.

18
rate consequently remains close to the cut-off tax $\tau_{cut} (= 0.309)$ and while the modest tax reduction to $\tau_{High}^{NE} (= 0.308)$ yields a bifurcation jump in welfare, a tax rate that is much lower is globally jointly optimal.

Although changes in parameter values have been minimized in Tables 2 and 3, there are systematic differences between them. First, while the externality parameters $a$, $\lambda$, and $\beta$ are the same in both tables, the number of entrepreneurs is larger in Table 2. The larger population raises the value of the externality function $\Psi(.)$ and reduces $n_1,\ldots,n_{I_1}$, thus pushing the $n$-value range to the right in Figure 3. This works toward reducing the Nash equilibrium tax. An analogous effect is obtained by choosing a lower value of $\alpha (= 0.5)$ in Table 2 than in Table 3 ($\alpha = 0.88$). By this change, the impact of diminishing returns is made larger in Table 2 and this further reduces $n_1$. The preference parameter $\sigma$ is higher in Table 3 than in Table 2 and this magnifies the previous changes by reducing incentive to work in Table 3 (when $\sigma$ is high, less utility is attained from any given level of consumption). Finally, the weight of public consumption in preferences, $\mu$, is higher in Table 2; the added importance of public consumption raises the jointly optimal tax rate and mitigates the impact of the production externality that tends to lower it.

In sum, the numerical examples in Tables 2 and 3 show that, depending on the importance of the productive externality which affects the location of the Nash equilibrium, the optimal coordinated policy in the high production regime may involve both tax increases and tax reductions.28

5 Conclusions

We have analyzed entrepreneur mobility and tax competition in a simple two-country overlapping generations model. A special feature of the model is the multiplicity of equilibria that reflects the possibility of increasing social returns in production. We apply learning dynamics so as to identify the steady states that are stable under adaptive adjustment of expectations. These dynamics can influence the outcome of the tax competition game by determining the production regime that unilateral tax reductions can attain.

We have shown that there are circumstances in which competitive tax setting can positively enhance (and not reduce) the gains from factor mobility. In particular, tax competition can be the source of large bifurcational gains in welfare. In the present model, such gains are realized when unilateral tax reductions cause a sufficiently large

---

28 Along similar lines, Wooders, Zissimos and Dhillon (WZD) (2001) have shown that when a public good improves the productivity of capital, tax competition can yield tax rates that are higher or lower than optimal. In contrast to the present paper, the WZD results were derived using a standard tax competition model in which the supply of capital is fixed and changes in taxation result in a reallocation of the given capital stock (if a tax increase improves capital productivity then, against the usual intuition, an inflow of capital investment may occur). In the present model, the supply of domestic and foreign entrepreneurial effort is endogenous and affected by external productivity gains in both countries. Tax changes do not merely cause in- or outflows of effort but can yield cases where, following a tax increase, effort both flows out and expands domestically (Case (v) in Figure 3).
shift in the supply of entrepreneurial effort and this change significantly alters individual expectations. Then, it may be possible for the economy to reach a new high effort, high output steady state in which external benefits from the high level of activity are realized.

Because expectations have an effect on the current supply of effort, the large gains that potentially exist may not be reaped if individual expectations remain persistently low (this happens when the existence of an unstable equilibrium creates a trap that expectational dynamics cannot overcome). In such circumstances, tax competition may be helpful because it can significantly perturb the status quo, thus encouraging all individuals to work much harder. Most significantly, once the existence of a new high output production regime has been learned by all, this high productivity steady state can still be sustained even if some cautious cooperative tax increases are undertaken. In other words, the seemingly radical policy choice of free tax competition combined with cooperative tax increases at a later stage may sometimes yield better results than a gradual, cooperative, approach that never shocks expectations out of their present rut and fails to reach the economy’s highest potential.

Of course, bifurcational gains from tax competition are conditional on the existence of multiple equilibria that are stable under adaptive learning. In the present paper, in an effort to make the analysis as transparent as possible, we have used a simple threshold externality and specific functional forms to create such multiplicity. Elsewhere, we have shown that bifurcational jumps in economic growth can occur when capital goods are complementary to each other (Honkapohja and Turunen-Red (2002)). Since technological complementarities and external influences on productivity (through sharing of ideas) appear increasingly important in the most modern high-technology sectors, we believe research on the effects of economic policy should not ignore the possibility of large gains in these settings.

References


Appendices:

(A) Solving the Model at a Steady State: Equations (8) yield the following:

\[ n_H : \alpha (1 - \tau_H) n_H^{\alpha - 1} \Psi(N_H) = c_H^\sigma, \]  
\[ n_F : \alpha (1 - \tau_F) n_F^{\alpha - 1} \Psi(N_F) = c_H^\sigma, \]  
\[ n_F^* : \alpha (1 - \tau_F) n_F^{\alpha - 1} \Psi(N_F) = c_F^\sigma, \]  
\[ n_H^* : \alpha (1 - \tau_H) n_H^{\alpha - 1} \Psi(N_H) = c_F^\sigma. \]  

In (19)-(22),

\[ c_H = (1 - \tau_H)n_H^\alpha \Psi(N_H) + (1 - \tau_F)n_F^\alpha \Psi(N_F), \]  
\[ c_F^* = (1 - \tau_H)(n_H^*)^\alpha \Psi(N_H) + (1 - \tau_F)(n_F^*)^\alpha \Psi(N_F), \]  

and, in (21)-(22) and (24), \( n_H^* \) and \( n_F^* \) denote effort invested by Foreign entrepreneurs in \( H \) and \( F \). Equations (19)-(22) give

\[ n_F = n_H \left[ \frac{\Psi(N_F)}{\Psi(N_H)} \right]^\frac{1}{1-\alpha} \equiv n_H T^{\frac{1}{1-\alpha}}, \]  
\[ n_H^* = n_F^* T^{\frac{1}{1-\beta}}. \]  

Further, using (23) and (25) in (19), we obtain
\[ n_H = \frac{\alpha \frac{x}{z}(1 - \tau_H)^{\frac{1}{1 - \alpha}} \Psi_H^{\frac{1}{1 - \alpha}}}{(1 - \tau_H)^{\frac{1}{1 - \alpha}} \Psi_H + (1 - \tau_F)^{\frac{1}{1 - \alpha}} \Psi_F^{\frac{1}{1 - \alpha}}}, \quad (27) \]

where \( z \equiv 1 - \alpha(1 - \sigma) \) and, symmetrically,

\[ n_F^* = \frac{\alpha^* (1 - \tau_F)^{\frac{1}{1 - \alpha}} \Psi_F^{\frac{1}{1 - \alpha}}}{(1 - \tau_H)^{\frac{1}{1 - \alpha}} \Psi_H + (1 - \tau_F)^{\frac{1}{1 - \alpha}} \Psi_F^{\frac{1}{1 - \alpha}}}. \quad (28) \]

Then, by (27) and (28), \( n_H = n_F^* T \frac{1}{1 - \alpha} \), which implies, using (26), that

\[ n_H = n_H^*, \quad n_F = n_F^*. \quad (29) \]

Therefore, we can express the model solution in terms of \( n_H \) and \( n_F \). Using (27) and (28),

\[ n_H = \frac{\alpha \frac{x}{z}}{(x + y)^{\frac{1}{\alpha}}}, \quad n_F = \frac{\alpha^* \frac{y}{z}}{(x + y)^{\frac{1}{\alpha}}}; \quad (30) \]

\[ x \equiv (1 - \tau_H)^{\frac{1}{1 - \alpha}} \Psi_H^{\frac{1}{1 - \alpha}}, \quad y \equiv (1 - \tau_F)^{\frac{1}{1 - \alpha}} \Psi_F^{\frac{1}{1 - \alpha}}; \quad (31) \]

\[ \Psi_j(n_j) = \max \left[ \hat{f} \frac{\lambda K(2n_j)}{1 + a\lambda K(2n_j)} \right]^{\beta}, \quad j = H, F. \quad (32) \]

**B) Derivatives of Effort:**

Taking logarithms and differentiating (30) with respect to \( \tau_H \) yields:

\[ A_i \hat{n}_H = B_x - C_y \hat{n}_F, \quad A_y \hat{n}_F = D_x - C_x \hat{n}_H; \quad (33) \]

\[ \hat{n}_H \equiv \frac{dn_H/d\tau_H}{n_H}, \quad \hat{n}_F \equiv \frac{dn_F/d\tau_H}{n_F}; \quad (34) \]

\[ A_i \equiv \left[ 1 - \frac{\beta}{1 - \alpha} \left( 1 - \frac{\sigma}{z} \frac{i}{x + y} \right) (1 - a\Psi_H^{\frac{1}{\alpha}}) \right], \quad i = x, y; \quad (35) \]

\[ B_x \equiv -\frac{1}{(1 - \alpha)(1 - \tau_H)} \left[ 1 - \frac{\sigma}{z} \frac{x}{x + y} \right], \quad (36) \]

\[ C_i \equiv \frac{\sigma}{z} \frac{i}{x + y} (1 - \alpha)(1 - \Psi_F^{\frac{1}{\alpha}}), \quad i = x, y; \quad (37) \]

\[ D_x \equiv \frac{\sigma}{z} \frac{x}{x + y} (1 - \alpha)(1 - \tau_H). \quad (38) \]
At a symmetric equilibrium, \( A_x = A_y \) and \( C_x = C_y \) and \( x/(x+y) = y/(x+y) = 1/2 \) in (35)-(38). Thus, given symmetry, (33) yields

\[
\hat{n}_H(A_x^2 - C_x^2) = A_x B_x - C_x D_x, \tag{39}
\]

\[
A_x^2 - C_x^2 = (A_x - C_x)(A_x + C_x)
= \left[ 1 - \frac{\beta}{1-\alpha}(1-a\Psi_H^{1/2}) \right]
\times \left[ 1 - \frac{\beta}{1-\alpha}(1-a\Psi_H^{1/2}) \left( 1 - \frac{\sigma}{z} \right) \right], \tag{40}
\]

\[
A_x B_x - C_x D_x = -\frac{1}{(1-\alpha)(1-\tau_H)} \left( \frac{1 - \frac{\sigma}{2z}}{1-\alpha} - \frac{\beta}{1-\alpha}(1-a\Psi_H^{1/2}) \left( 1 - \frac{\sigma}{z} \right) \right). \tag{41}
\]

Expression (40) is positive if and only if

\[
\frac{\beta}{1-\alpha}(1-a\Psi_H^{1/2}) < 1 \quad \text{or} \quad \frac{\beta}{1-\alpha}(1-a\Psi_H^{1/2}) > \frac{1}{1-\frac{\sigma}{z}}, \tag{42}
\]

and negative otherwise, while (41) is positive if and only if

\[
\frac{\beta}{1-\alpha}(1-a\Psi_H^{1/2}) < \frac{1 - \frac{\sigma}{2z}}{1-\alpha} \left( < \frac{1}{1-\frac{\sigma}{z}} \right) \tag{43}
\]

and negative otherwise. Thus, we obtain that \( \hat{n}_H < 0 \) if and only if

\[
\frac{\beta}{1-\alpha}(1-a\Psi_H^{1/2}) < 1 \quad \text{or} \quad \frac{1 - \frac{\sigma}{2z}}{1-\alpha} < \frac{\beta}{1-\alpha}(1-a\Psi_H^{1/2}) < \frac{1}{1-\frac{\sigma}{z}}, \tag{44}
\]

Next, we apply (33) and (44) to completely describe the signs of \( \hat{n}_H \) and \( \hat{n}_F \).

**Case (i):** Suppose \( \hat{n}_H < 0 \) because \( \frac{\beta}{1-\alpha}(1-a\Psi_H^{1/2}) < 1 \). Then, by (35), \( A_x > 0 \) on the left-hand side of (33), while the right-hand side is positive and so \( \hat{n}_F > 0 \). Case (i) occurs when there are no externalities, i.e., \( \beta = 0 \). Then, (33) yields

\[
\hat{n}_H = \frac{B_x}{A_x} = -\frac{1}{(1-\alpha)(1-\tau_H)} \left( 1 - \frac{\sigma}{2z} \right) < 0, \tag{45}
\]

\[
\hat{n}_F = \frac{D_x}{A_x} = \frac{\sigma}{2z} \frac{1}{(1-\alpha)(1-\tau_F)} > 0. \tag{46}
\]

Second, Case (i) applies when \( \beta > 0 \) but the equilibrium solution for entrepreneurial effort is too low for the positive externality appear or, using (32),

\[
\frac{\lambda K(2n_H)}{1 + a\lambda K(2n_H)} < \hat{I} \iff n_H < n_i \equiv \frac{1}{2\lambda K} \left[ \frac{\hat{I}}{1-a\hat{I}} \right]. \tag{47}
\]

23
Third, Case (i) occurs when the solution for \( n_H \) is sufficiently large so that the local impact of the externality is small enough for the inequality \( \beta (1 - a \Psi_H^{\frac{\beta}{\alpha}}) < 1 - \alpha \) to be satisfied. This requires

\[
n_H > n_1 \equiv \frac{1}{2a\lambda K} \left[ \frac{\beta}{1 - \alpha} - 1 \right]. \tag{48}
\]

**Case (ii):** Suppose \( \hat{n}_H > 0 \) because \( 1 < \frac{\beta}{1 - \alpha} (1 - a \Psi_H^{\frac{\beta}{\alpha}}) < \frac{1 - \alpha}{1 - \alpha} \). Then, \( A_x > 0 \) as in Case (i) and from (33),

\[
\hat{n}_F A_x = \frac{\sigma}{2z} (1 - \alpha)(1 - 1_H) \left[ 1 + \frac{a(c - ab)}{(1 - a)(1 - ab)} \right], \quad a \equiv \frac{\beta}{1 - \alpha} (1 - a \Psi_H^{\frac{\beta}{\alpha}}), \tag{49}
\]

where the expressions \( b \) and \( c \) are obviously defined. We can write

\[
1 + \frac{a(c - ab)}{(1 - a)(1 - ab)} = 1 - a(1 + b - c) \frac{(1 - a)(1 - ab)}{1 - a(1 - ab)}, \tag{50}
\]

where \((1 - a) < 0\) and \((1 - ab) > 0\) because \((1 - ab) > 0\) (i.e., \( a < \frac{1}{1 - \alpha} \)). Given \( a < \frac{1}{1 - \alpha} \), the numerator \((1 - a(1 + b - c))\) is positive. The right-hand side of (49) is therefore negative, whereby \( \hat{n}_F < 0 \). Thus in Case (ii), \( \hat{n}_H > 0 \) and \( \hat{n}_F < 0 \). Case (ii) is observed when the equilibrium effort satisfies the inequality

\[
n_2 \equiv \frac{1}{2a\lambda K} \left[ \frac{\beta}{R(1 - \alpha)} - 1 \right] < n_H < n_1, \quad R \equiv \frac{1}{1 - \frac{\alpha}{2\sigma}}. \tag{51}
\]

**Case (iii):** Suppose \( \hat{n}_H > 0 \) because \( \frac{1 - \frac{\alpha}{2\sigma}}{1 - \frac{\alpha}{2\sigma}} < \frac{\beta}{1 - \alpha} (1 - a \Psi_H^{\frac{\beta}{\alpha}}) < \frac{1 - \alpha}{1 - \alpha} \). In this region, \( A_x < 0 \) and expression (50) is positive, whereby \( \hat{n}_F < 0 \). In Case (iii) as well, \( \hat{n}_H > 0 \) and \( \hat{n}_F < 0 \). This region corresponds to the \( n \)-values

\[
n_3 \equiv \frac{1}{2a\lambda K} \left[ \frac{\beta}{S(1 - \alpha)} - 1 \right] < n_H < \frac{1}{2a\lambda K} \left[ \frac{\beta}{R(1 - \alpha)} - 1 \right], \quad S \equiv \frac{1 - \frac{\alpha}{2\sigma}}{1 - \frac{\alpha}{2\sigma}}. \tag{52}
\]

**Case (iv):** Suppose \( \hat{n}_H < 0 \) because \( \frac{1 - \frac{\alpha}{2\sigma}}{1 - \frac{\alpha}{2\sigma}} < \frac{\beta}{1 - \alpha} (1 - a \Psi_H^{\frac{\beta}{\alpha}}) < \frac{1 - \alpha}{1 - \alpha} \). Then, \( A_x < 0 \) and because the right-hand side of the expression for \( \hat{n}_F \) in (33) is positive, we obtain \( \hat{n}_F < 0 \). In Case (iv), \( \hat{n}_H < 0 \) and \( \hat{n}_F < 0 \). The corresponding inequality for \( n_H \) is

\[
n_4 \equiv \frac{1}{2a\lambda K} \left[ \frac{\beta}{T(1 - \alpha)} - 1 \right] < n_H < n_3, \quad T \equiv \frac{1}{1 - \frac{\alpha}{2\sigma}}. \tag{53}
\]

**Case (v):** Suppose \( \hat{n}_H > 0 \) because \( \frac{\beta}{1 - \alpha} (1 - a \Psi_H^{\frac{\beta}{\alpha}}) > \frac{1 - \alpha}{1 - \alpha} \). Then, \( A_x < 0 \) and (50) is negative. In Case (v), \( \hat{n}_H > 0 \) and \( \hat{n}_F > 0 \). This case occurs if \( n_1 < n_H < n_4 \).

By calculations analogous to above and by appealing to symmetry,

\[
\hat{n}_H = \frac{dn_F/d\tau_F}{n_F}, \quad \frac{dn_H/d\tau_F}{n_H} = \hat{n}_F, \tag{53}
\]

24
and $dn_F^*/d\tau_F = dn_H/d\tau_H$ and $dn_H^*/d\tau_F = dn_F/d\tau_H$. Accordingly, the $n$-derivatives are completely characterized by the expressions for $\hat{n}_H$ and $\hat{n}_F$.

Finally, we determine the sign of the derivative sum $\left(\frac{\partial n_H}{\partial \tau_H} + \frac{\partial n_F}{\partial \tau_H}\right)$. At a symmetric equilibrium, we have

$$\frac{\partial n_H}{\partial \tau_H} + \frac{\partial n_F}{\partial \tau_H} = n_H \left[\hat{n}_H + \hat{n}_F\right],$$

and so the sign of (54) is determined by the sign of $(\hat{n}_H + \hat{n}_F)$. From (33), we obtain

$$\hat{n}_H + \hat{n}_F = \frac{B_x + D_x}{A_x + C_x} = \frac{1}{1 - \frac{\beta}{1 - \alpha}(1 - a\Psi_t)(1 - \frac{\sigma}{z})}. (55)$$

The numerator of (55) is negative and the denominator is positive if and only if

$$\frac{\beta}{1 - \alpha}(1 - a\Psi_t) < \frac{1}{1 - \frac{\sigma}{z}). (56)$$

Thus, $\hat{n}_H + \hat{n}_F < 0$ if and only if Cases (i)-(iv) hold.

(C) The Effort Curves in Figure 1: By (14), effort curves are characterized by the equations

$$n_t = 2^{-\alpha(1 - \tau)}1^{1 - \sigma}, \quad y_{t+1} = (n_{t+1}^e)^\alpha \Psi_{t+1}. (57)$$

Since $0 < \alpha(1 - \sigma) < 1$, $n_t$ in (57) is an increasing and concave function of $n_{t+1}^e$ if $\Psi_{t+1} = \hat{T}^\beta$. Thus, for low values of $n_{t+1}^e$ where $\Psi_{t+1}$ is constant (from $n_{t+1}^e = 0$ to $n_{t+1}^e = n_j$ at the sharp kink) the effort curves in Figure 1 are concave. To the right of the sharp kink the function $\Psi_{t+1}$ is not a constant but takes values determined by (2) and (3). Then, equation (57) gives

$$\frac{\partial n_t}{\partial n_{t+1}^e} = \frac{L(1 - \sigma)y_1^{-\sigma}}{n_{t+1}^e} \left[\frac{\partial y_{t+1}}{\partial n_{t+1}^e} \frac{1}{y_{t+1}}\right] = L(1 - \sigma) \left[\frac{y_1^{-\sigma}}{n_{t+1}^e} \epsilon^y_n\right] > 0, (58)$$

$$\frac{\partial^2 n_t}{\partial n_{t+1}^e} = \frac{L(1 - \sigma)}{n_{t+1}^e} \left[\frac{y_1^{-\sigma}}{n_{t+1}^e} (1 - \sigma)\epsilon^y_n - 1\right] + \frac{y_1^{-\sigma}}{n_{t+1}^e} \epsilon^y_n, (59)$$

where $L = 2^{-\sigma(1 - \tau)}1^{1 - \sigma}$ and

$$\epsilon^y_n \equiv \frac{(dy/dn)n}{y} = \alpha + \beta(1 - a\Psi_t^\beta) = \alpha + \frac{\beta}{1 + a\lambda N} (60)$$

is the elasticity of individual output with respect to effort.

The sign of the derivative (59) determines the curvature of the effort curve. Because

$$\frac{\partial \epsilon^y_n}{\partial n} = -\frac{2a\lambda}{(1 + 2a\lambda n)^2} < 0 (61)$$
in (59), the effort curve (57) is concave if
\[
(1 - \sigma)\epsilon_n^y - 1 < 0 \iff n > n_e \equiv \frac{1}{2a\lambda K} \left[ \frac{(1 - \sigma)(\alpha + \beta)}{1 - (1 - \sigma)\alpha} - 1 \right].
\] (62)

Observing that
\[
\frac{(1 - \sigma)(\alpha + \beta)}{1 - (1 - \sigma)\alpha} - 1 < \frac{\beta}{1 - \alpha} - 1,
\] (63)
we obtain that condition (62) is satisfied when \(n > n_1\), i.e., in Case i) of Appendix B. Thus, when externalities are operative \((n_{t+1}^e > n_1)\), condition (62) determines a range of high values of \(n_{t+1}^e\) for which the effort curves are concave. (Concavity holds even for values of \(n_{t+1}^e\) that are somewhat smaller than \(n_e\), because \(\partial \epsilon_n^y / \partial n < 0\) in (59).) Thus, the second concave segment along the effort curves in Figure 1 exists when \(n_{t+1}^e\) is sufficiently large.

The effort curve is convex if \(\epsilon_n^y > 1/(1 - \sigma)\) and such that (59) is positive. Using (62), it is evident that such convex segments can only appear when \(n_{t+1}^e\) is between the low value \(n_1\) at which the externality appears and the high value \(n_e\) at which the effort curve already is concave. Thus, the effort curves in Figure 1 conform to the general description obtained from equation (57).

**D) Welfare as a Function of the Tax Rate in Figures 2A and 2B:** The derivative sum \(\partial W^H / \partial \tau_H + \partial W^H / \partial \tau_F\) determines the slope of the curves \(W(\tau)\) at a symmetric equilibrium. Using (13),
\[
\frac{\partial W^H}{\partial \tau_H} = U' \left[ \frac{\partial c_H}{\partial \tau_H} - \left[ \frac{\partial n_H}{\partial \tau_H} + \frac{\partial n_F}{\partial \tau_H} \right] + \mu U' \left[ \tau_H \frac{\partial Y^T_H}{\partial \tau_H} + Y^T_H \right] \right],
\] (64)
\[
\frac{\partial W^H}{\partial \tau_F} = U' \left[ \frac{\partial c_H}{\partial \tau_F} - \left[ \frac{\partial n_H}{\partial \tau_F} + \frac{\partial n_F}{\partial \tau_F} \right] + \mu U' \left[ \tau_H \frac{\partial Y^T_H}{\partial \tau_F} + Y^T_H \right] \right],
\] (65)
where \(Y^T_H = f(n_H, N_H) + f(n_F^*, N_H)\) is the total (per capita) output in \(H\).

Furthermore, since \(c_H = (1 - \tau_H) f(n_{Ht}, N_{Ht}) + (1 - \tau_F) f(n_{Ft}, N_{Ft})\) at a steady state,
\[
\frac{\partial c_H}{\partial \tau_H} = -f(n_H, N_H) + (1 - \tau)(f'_1 + 2f'_N) \left[ \frac{\partial n_H}{\partial \tau_H} + \frac{\partial n_F}{\partial \tau_F} \right],
\] (66)
\[
\frac{\partial c_H}{\partial \tau_F} = -f(n_F, N_F) + (1 - \tau)(f'_1 + 2f'_N) \left[ \frac{\partial n_H}{\partial \tau_F} + \frac{\partial n_F}{\partial \tau_F} \right],
\] (67)
\[
\frac{\partial Y^T_H}{\partial \tau_H} = 2(f'_1 + 2f'_N) \frac{\partial n_H}{\partial \tau_H}, \quad \frac{\partial Y^T_H}{\partial \tau_F} = 2(f'_1 + 2f'_N) \frac{\partial n_F}{\partial \tau_F}.
\] (68)
The derivatives of \(n_H\) and \(n_F\) with respect to the tax variables are discussed in Appendix B above.

26
Next, we substitute (66)-(68) into (64)-(65) and apply (11) to obtain

$$\frac{\partial W^H}{\partial \tau^H} = -U'(c_H)f(n_H, N_H) + \mu U'(H)^T \frac{\partial n_H}{\partial \tau^H} \frac{\partial n_H}{\partial \tau^F} + 2\mu \tau U'(H)(f'_1 + 2f'_N) \frac{\partial n_H}{\partial \tau^H} + 2U''(c_H)(1 - \tau) f'_N \left[ \frac{\partial n_H}{\partial \tau^H} + \frac{\partial n_F}{\partial \tau^H} \right],$$

$$\frac{\partial W^H}{\partial \tau^F} = -U'(c_H)f(n_F, N_F) + 2\mu \tau U'(H)(f'_1 + 2f'_N) \frac{\partial n_H}{\partial \tau^F} + 2U''(c_H)(1 - \tau) f'_N \left[ \frac{\partial n_H}{\partial \tau^F} + \frac{\partial n_F}{\partial \tau^F} \right].$$

Therefore, by symmetry

$$\frac{\partial W^H}{\partial \tau^H} + \frac{\partial W^H}{\partial \tau^F} = \mu U'(H)^T \frac{\partial n_H}{\partial \tau^H} - U'(c_H) [f(n_H, N_H) + f(n_F, N_F)] + 2\mu \tau U'(H)(f'_1 + 2f'_N) \frac{\partial n_H}{\partial \tau^H} + 2U''(c_H)(1 - \tau) f'_N \left[ \frac{\partial n_H}{\partial \tau^H} + \frac{\partial n_F}{\partial \tau^H} \right].$$

The first term on the right-hand side of (71) is positive and the other terms are negative as long as condition (56) of Appendix B is satisfied, which corresponds to Cases (i)-(iv).

The sum of the first two terms on the right-hand side of (71) equals

$$[\mu U'(H) - U'(c_H)] Y_H^T = [\mu \tau^{-\sigma} - (1 - \tau)^{-\sigma}] (Y_H^T)^{1-\sigma}. \quad (72)$$

When $\tau$ approaches zero, the term (72) in (71) grows large whereby (71) eventually must be positive. Thus, when $\tau$ is sufficiently small, welfare is increasing in the common value of $\tau$. However, as $\tau$ increases, the other (negative) terms in (71) will eventually dominate. Then, welfare is decreasing in $\tau$.

When the productive externality effect is very large so that condition (56) is violated (this is Case (v) of Appendix B), the previously negative third and fourth terms on the right-hand side of (71) become positive. This means that, given very strong externality, welfare can be an increasing function of $\tau$ for a wider range of $\tau$-values (in Figure 2, $W(\tau)$ curves shift to the right).

(E) Unilateral Incentives to Lower Taxes at a Local Optimum: A locally jointly optimal (symmetric) tax rate, $\tau^opt$, satisfies the first order condition

$$\left[ \frac{\partial W^j}{\partial \tau^H} + \frac{\partial W^j}{\partial \tau^F} \right] |_{\tau^opt} = 0, \quad j = H, F; \quad (73)$$

and the derivative expressions are defined in (71). Clearly, $\partial W^H/\partial \tau^H < 0$ if and only if $\partial W^H/\partial \tau^F > 0$. 27
Using (70) and taking into account (73), we obtain

\[
\frac{\partial W^H}{\partial \tau_F} \bigg|_{\tau_{opt}} = Y_H \left[ \frac{U'(c_H)}{2} - \mu U'(G_H) \right] - 2\mu \tau U'(G_H) (f'_1 + 2f'_N) \frac{\partial n_H}{\partial \tau_H} \quad (74)
\]

\[-2U'(c_H)(1 - \tau)f'_N \left[ \frac{\partial n_H}{\partial \tau_H} + \frac{\partial n_F}{\partial \tau_H} \right].
\]

The signs of the \(n\)-derivatives in (74) can vary. Three possibilities arise.

First, in Cases (i) and (iv) of Appendix B, the second and third terms of (74) are positive. The first term positive as well if

\[
MRS_{c,G} \equiv \frac{U'(c_H)}{\mu U'(G_H)} = \frac{1}{\mu} \left[ \frac{\tau_{opt}}{1 - \tau_{opt}} \right]^\sigma > 2.
\]

This condition is satisfied when \(\mu\) tends to zero. Thus, for sufficiently low values of \(\mu\), (74) is positive in Cases (i) and (iv) of Appendix B. For higher \(\mu\) the incentive to lower the domestic tax is weakened but it can still exist.

Second, in Cases (ii) and (iii) of Appendix B, the second term on the right-hand side of (74) is negative but the third term is positive. Then \(\partial W^H / \partial \tau_H\) is less negative than in the previous case, implying that Nash equilibrium occurs at a higher level of taxation.

Third, in Case (v) of Appendix B, both the second and third terms of (74) are negative. In this case, when the externality is very strong, it is likely that \(\partial W^H / \partial \tau_H > 0\) unless the weight of public consumption in preferences is very low. In this case, therefore, the Nash equilibrium is likely to involve taxes higher than jointly optimal.
Figure 1: Effort Curves and Steady States
Figure 2A: Taxes and Welfare, Equilibrium in Low Regime
Figure 2B: Taxes and Welfare, Equilibrium in High Regime
Figure 3: Effort Regions in the High Regime

<table>
<thead>
<tr>
<th>No Externality</th>
<th>Case (v)</th>
<th>Case (iv)</th>
<th>Cases (ii)-(iii)</th>
<th>Case (i)</th>
</tr>
</thead>
<tbody>
<tr>
<td>$\hat{n}_{H} &lt; 0$</td>
<td>$\hat{n}_{H} &gt; 0$</td>
<td>$\hat{n}_{H} &lt; 0$</td>
<td>$\hat{n}_{F} &gt; 0$</td>
<td>$\hat{n}_{H} &lt; 0$</td>
</tr>
<tr>
<td>$\hat{n}_{F} &gt; 0$</td>
<td>$\hat{n}_{F} &gt; 0$</td>
<td>$\hat{n}_{F} &gt; 0$</td>
<td>$\hat{n}_{F} &lt; 0$</td>
<td>$\hat{n}_{F} &gt; 0$</td>
</tr>
</tbody>
</table>

Table 3

Table 2